

Ordinary Council Meeting

27 February 2025

Minutes

To: The President and Councillors.

Here within are the Minutes of the Ordinary Council Meeting of the Shire of Toodyay held on the above-mentioned date in the Shire of Toodyay Council Chambers, 15 Fiennes Street, Toodyay WA 6566.

Aaron Bowman JP

CHIEF EXECUTIVE OFFICER

Our Vision, Purpose and Values

The Shire of Toodyay's Plan for the Future (Council Plan 2023-2033) is the Community's Strategic Plan outlining the direction that the Shire is undertaking to meet the needs and aspirations of its community.

Our Vision

A caring and visionary rural community, working together to preserve and enrich Toodyay's environment, character and lifestyle.

Our Purpose

The Shire of Toodyay exists to meet the needs of current and future generations through an integration of environmental protection, social advancement and economic prosperity.

Our Values

We conduct ourselves in line with values the local community cares deeply about:

- **Integrity** we behave honestly to the highest ethical standard;
- **Accountability** we are transparent in our actions and accountable to the community;
- **Inclusiveness** we are responsive to the community and we encourage involvement by all people; and
- **Commitment** we translate our plans into actions and demonstrate the persistence that will provide results.

Community Aspirations

There are five core performance areas in this plan: People, Planet, Place, Prosperity, and Performance. These areas are interrelated, and each must be satisfied to deliver excellent quality of life in the Shire of Toodyay.

For each area, there is an overarching aspirational statement and desired outcomes, summarised in the Council Plan which is available on the Shire's website at: https://www.toodyay.wa.gov.au/documents/432/council-plan-plan-for-the-future-2023-2033

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Any discussion regarding a planning matter or other application that any statement or intimation of approval made by any member or officer of the Shire of Toodyay during the course of any meeting is not intended to be and is not to be taken a notice of approval from Council. No action should be taken on any item discussed at a Council Meeting prior to written advice on the resolution of the Council being received. Any plans or documents contained in this document may be subject to copyright law provisions (*Copyright Act 1998*, as amended) and the express permission of the copyright owner(s) should be sought prior to reproduction.

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Preface

When the Chief Executive Officer approves these Minutes for distribution they are in essence "Unconfirmed" until the following an Ordinary Meeting of Council, where the Minutes will be confirmed subject to any amendments made by the Council.

The "Confirmed" Minutes are then signed off by the Presiding Person.

Attachments that formed part of the Agenda, in addition to those tabled at the Council Meeting are put together as a separate attachment to these Minutes with the exception of Confidential Items.

Confidential Items or attachments that are confidential are compiled as separate Confidential Minuted Agenda Items.

Unconfirmed Minutes

These minutes were	approved for distribution	on 5 March 2025.

Aaron Bowman JP

CHIEF EXECUTIVE OFFICER

Confirmed Minutes

These minutes were confirmed at a meeting held on 27 March 2025.
Signed:
Note: The Presiding Member at the meeting at which the minutes were confirmed is the person who signs above.

1 DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS

Cr M McKeown, Shire President, declared the meeting open at 5.30pm and read aloud an Acknowledgement of Country:

"I acknowledge the Ballardong Noongar people, the traditional custodians of the land where we meet today and the Yued and Whadjuk people, who are traditional custodians of respective lands within the wider Shire of Toodyay. I pay my respect to their Elders, past, present and emerging."

The Shire President read through other preliminaries.

2 RECORDS OF ATTENDANCE

Members

Cr R Madacsi Councillor
Cr C Duri Councillor
Cr S McCormick Councillor

Cr M McKeown Shire President

Cr M Dival Deputy Shire President

Cr J Prater Councillor

Staff

Mr A Bowman JP Chief Executive Officer

Ms V Crispe Executive Manager Infrastructure, Assets and

Services

Mr P Nuttal Executive Manager Planning and Regulatory

Services

Ms S Watson Executive Manager Economic Development

and Community Services

Mr R Koch Community Emergency Services Manager

Mrs M Rebane Governance Coordinator

Visitors

S Craddock J Horsburgh M Valcan P Ruthven B Ruthven H Dobie P Davey S Hefferon M Eberle A Lamas A Wroth C Wroth R Haywood C Haywood J Leesul A Leesul J Bryant J Whitelaw C Mills L Wright C Whelan J Hoy Poy C Ehrhardt J Holloway

H Stanyer N Millett

2.1 APOLOGIES

Cr D Wrench Councillor

2.2 APPROVED LEAVE OF ABSENCE

Nil

2.3 APPLICATIONS FOR LEAVE OF ABSENCE

2.3.1 Cr Dival Application for Leave

Cr Dival requested to be granted Approved Leave of Absence from Monday 24 March 2025 to Sunday 30 March 2025 inclusive.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM008/02/25

MOVED Cr J Prater
SECONDED Cr C Duri

That the application for Leave of Absence by Cr Dival from Monday 24 March 2025 to Sunday 30 March 2025 inclusive be granted.

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, M Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

3 DISCLOSURE OF INTERESTS

Name	Туре	Item	Extent
Cr Madacsi	Impartiality	14.1	Mentioned in the report
Cr Madacsi	Impartiality	14.2	Mentioned in the report
Cr McKeown	Impartiality	14.3	Respondent to the complaint
Cr McKeown	Impartiality	14.2	Mentioned in the complaint and investigation report
Cr McKeown	Impartiality	14.1	Mentioned in the complaint and investigation report
Cr Prater	Impartiality	14.1	Mentioned in the report
A Bowman	Impartiality	14.4	Regarding the CEO performance review

MOTION/COUNCIL RESOLUTION NO. OCM009/02/25

MOVED Cr M Dival SECONDED Cr J Prater

That Council suspends Standing Order 7.1.(3) Each Member is to occupy his or her allotted position at each Council meeting (at 5.33pm) to allow Councillors to move seats.

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

MOTION/COUNCIL RESOLUTION NO. OCM010/02/25

MOVED Cr M McKeown

SECONDED Cr J Prater

That Council adjourn the meeting at 5.34pm for two minutes.

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, M Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

The Presiding Member resumed the meeting at 5.36pm.

4 PUBLIC QUESTIONS

4.1 RESPONSES TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE

4.1.1 Questions taken on notice from the 18 December 2025 Council Meeting

The following questions asked by Mrs B Ruthven were taken on notice and responses are provided below:

Question 15

Under the lease who is responsible for the utilities cost on the property?

Response

The Shire is responsible.

Question 16

What is the total cost budgeted for this rental arrangement?

Response

The total cost budgeted is \$15,000.

Question 17

Has the qualified person who was responsible for safety of the pool on 9th and 10th of November 2024 been paid?

Response

Yes.

Question 19

Under what legislation is that?

Response

The Department of Health publish a Code of Practice for the design, construction, operation, management and maintenance of aquatic facilities.

Clause 7.10 Supervision requirements For Group 1 facilities states:

"the minimum ratio of supervision shall be 1 lifeguard for up to 100 patrons in the water in accordance with Section 4.4 Ratios contained within Guideline SU 1.01 – Bather Supervision - 1996 of the Guidelines of Safe Pool Operation."

The CEO's executive role includes managing the provision of services and facilities that the Council has determined the local government is to provide in the district. It is also to manage the local government's administration and operations. (Refer to s.5.41 Role of CEO from the Local Government Act 1995).

Question 25

Moving on to part (b) where it says All parties involved in the complaints management process must maintain confidentiality and respect the privacy of individuals involved. Doesn't that contradict part A?

Response

Part (b) is not meant to contradict part A. If Council make a formal finding at Part A, the intention would be, as per minor breach complaints to the Standards Panel, that actions required by the respondent to be undertaken as part of an action plan would be placed onto the Shire's Complaint Register. Part A means that if there is not a finding made, then details are to be kept confidential.

4.2 PUBLIC QUESTION TIME

4.2.1 A Lamas

Shire President ruling

The Presiding Member ruled at 5.38pm in accordance with Standing Orders 5.7 (Other procedures for question time for the public) that the thirty (30) questions Mr Lamas has provided on notice be responded to as *normal business correspondence* in accordance with Standing Order 5.7(6).

4.2.2 S Hefferon - Toodyay Herald

Question 1

The Secretary of the WA Services Union has advised that the Union is investigating several allegations of the Code of Conduct of the Shire's Executive Team at the Shire of Toodyay. Several new members have raised concerns with the union regarding workplace bullying and inappropriate behaviour. The Union states it has the potential to affect all staff. The Union further alleges that the Shire has failed to investigate these claims and adds that they have put the Shire on notice in writing that such actions are unlawful. Is the Shire President aware of these allegations?

Response from the Shire President

No.

Question 2

Now that you are aware of these allegations do you have any comment at all?

Response from the Shire President

No.

4.2.3 C Wroth

Questions 1 and 2

The questions relate to the roadworks on the Bindi-Bindi Bolgart Road. The road was ready for sealing in early November. I was using the road at the time for carting grain. I believe there was a stuff up with the bitumen tender and work was halted. Even though construction stopped the road still had to be watered daily (many loads) and given at the time it was leading up to Christmas there would have been double time and overtime involved and would have added a huge cost to the project. When the work recommenced in mid-February as well as the shire crew (and at that time it was ready for sealing within matter of days), because of the damage that had been done over that period, another contractor was employed by the Shire, several water trucks and a stabilising machine had to be used which would have added to the cost of the project.

- How much was the original bitumen Tender that the Shire had earlier in the year?
- What was the budgeted cost of the road works?

Response from the Chief Executive Officer

The original budget for the Toodyay Bindi-Bindi Road was \$1,698,329 million and the other budgeted cost of the roadworks I will take on notice.

Questions 3 and 4

- How much is the bitumen tender once it has been retendered?
- What was the total cost of the roadworks once the final coat of bitumen has been put down (now that there were three coats).

Response from the Chief Executive Officer

I will take on notice.

4.2.4 B Ruthven

Question 1

In the November Ordinary Council Meeting I had asked if the then Executive Manager contract had been, or was being terminated. The question was taken on notice and the response given in December was No. Given the answer please explain the payment on 19 December to T Bateman (Termination) \$33,852.80 on page 28 of the attachments to the agenda? Have contracts been terminated or not?

Response from the Chief Executive Officer

When in payments it has the word "terminated" that is the final pay. That terminology is used. If someone is retiring or leaving or anything like that, the final pay is called that.

The second question I cannot respond to as it is a private matter.

4.2.5 P Ruthven

Question 1

For the three mega splash events was there an entry fee charged or was it free?

Response from the Chief Executive Officer

Patrons were charged entry to the pool but if a member, they got to go in for free.

Question 2

Who was paying the cost of the fairy floss, icecream and sausage sizzle and activities at that event?

Response from the Chief Executive Officer

The Contractor.

4.2.6 S Craddock

Question 1

All the items where a policy is being rescinded or reallocated, etc. I do not like black holes. It appears from what I have read that there is no way of carrying on the things that are in the policy until a new one is adopted. It appears that there is a black hole and no policy until 3 months down the track something is adopted. To me with all due respect that does not seem to be a very safe alternative. Has any arrangement been made to prevent the black hole?

Response from the Chief Executive Officer

There is no black hole. The Financial Management Review that was done several years ago outlined what actions the Shire should take on a number of policies. Unfortunately the Shire had not actioned those findings. A lot of the findings were that a number of policies were administrative in nature or included in other legislation. With policies, they are to provide advice and direction to administration and they were not providing that so by revoking those policies there is no black hole because it is covered in other areas.

Question 2

In cases where this policy is not to be replaced by a second policy but is for example being put into the operational management directives, will that represent a less stringent perusal of what is happening by the general public?

Response from the Shire President

I do not think so.

Question 2

Is that an opinion or a fact?

Response from the Shire President

That is the answer to your question.

4.2.7 H Dobie

Question 1

Following the many rumours of the closing of the library will the Chair confirm that the future of the library is safe in the long term?

Response from the Shire President

Council has no plans to close the library. Council has not discussed closing the library. Councillors have not discussed closing the library. The Shire does not have any control over the misinformation circulating on Facebook regarding the closure of the library service. I note that the original post regarding the closure was made anonymously. The rumours are not true. In fact the Shire Budget for this financial year includes expenditure of \$25,000 for drainage, brickwork repairs and painting of the library building and the Executive Manager of Economic Development and Community Services is actively working on expanding the programs and services provided by the Toodyay Library.

Question 2

There has been quite a number of people who have left the employ of the Shire recently. Have these positions been filled? If there are vacancies, where are the vacancies being advertised?

Response from the Chief Executive Officer

Yes there are some vacancies. The Executive Staff are looking at updating the PDs and will be going out to advertise very soon for a number of positions.

4.2.8 A Lamas

Question 1

Explain why questions submitted for the September, October and December 2024 meetings were not answered and included in the minutes of the meeting when in the recording of the Ordinary Council Meeting the Presiding Member advised that the questions had been received and the responses to the questions would be inserted into the minutes. These minutes are incorrect and the questions have not been answered. This is a breach of the Standing Order 5.7(8).

Response from the Shire President

Given the detail I will take the guestion on notice.

Question 2

A decision was made to engage a candidate in October per the Creditor Payment Reports from October to December 2024. There has been some payments made to a creditor named Vanessa Wendy Crispe for a total amount of \$7,507.05. Would you please confirm what was the scope of work for this consultant while you were also payment an Executive Manager of Infrastructure, Assets and Services a salary? Please confirm the relationship with the current Executive Manager of Infrastructure, Assets and Services as they appear to have the same name?

Response from the Chief Executive Officer

I will take the question on notice.

4.2.9 S Hefferon - Toodyay Herald

Question 3

Employee turnover last financial year was over 30%. That is, one in three employees were leaving the Shire. Since December 2024 the Herald understands that twelve staff have left the Shire of Toodyay. That is four employees per month.

What is the CEO's plan to do to cut the employee turnover and to make the Shire of Toodyay an employer of choice?

Response from the Chief Executive Officer

Employer of Choice is difficult to achieve in local government. I believe there are three local governments that have employee of choice status. We are actually starting at the building blocks and getting the proper processes in place; fixing up a lot of problems so that we can get help for staff to get on and do some of these jobs.

Question 4

In 2020 the then CEO Haslehurst had a probation performance review which involved council appointing an Independent Consultant to assist Council with the CEO's probationary review. Yourself and Cr Madacsi were in the 2020 Council. Given the probation of the current CEO has ended was the end of probation performance review completed in the same manner as was the case for the previous CEO and before the probation period ended.

Response from the Shire President

No.

4.2.10 C Wroth

Question 5

In regard to the roadworks questions I asked, when the total costs are summed up and delivered to me there will be a huge blowout. If it is proven to be incompetence of an individual what matters will the Shire take into consideration?

Response from the Chief Executive Officer

I will take that on notice.

Questions 6 and 7

- How many FTE employees in Administration does the Shire have?
- How many FTE employees are in the construction, maintenance and garden areas.

Response from the Chief Executive Officer

I will take that on notice.

Question 8

Because of the lack of maintenance on the Shire roads last year we broke two tractor mirrors driving down the roads on the bitumen. Will the Shire reimburse me?

Response from the Shire President

No.

4.2.11 B Ruthven

Question 2

Can you explain the payment on page 54 in the December 2024 payments list: CP268 23/01/2025 Kennedy's (Australasia) Partnership (Invoice description: Admin Legal -Unfair dismissal) for \$5,362.46?

Response from the Chief Executive Officer

I cannot respond to that as it is an employment matter.

Question 3

In response to my December 2024 Code of Conduct question the CEO said that the Division 3 complaint would be placed on the website if the complaint is upheld however the CEO response to my questions taken on notice states "actions required by the respondent to be undertaken as part of an action plan would be placed on the Shire's Complaints Register which is different to the first response. Last year a complaint regarding Cr Dival's election campaign containing factually incorrect material about the operational costs for the Toodyay Recreation Centre was upheld. Council accepted the independent investigators findings but chose to not take further action.

Question 4

Does this mean the complaint will be put on the complaint register.

Response from the Chief Executive Officer

As I have responded in previous correspondence, because we have not adopted the policy as it was deferred at the December 2024 meeting, the change proposed for the new policy is that where Division 3 Code of Conduct complaints are upheld and found guilty these would be added to the Complaints Register. There is no requirement legally for that to occur however for transparency and accountability this is what is being proposed in the new policy which is up for debate at this Council Meeting tonight.

4.2.13 A Lamas

Questions 3, 4, 5 and 6

Have the Councillors been provided with an update on the asset infrastructure and servicing regarding the capital works program for this financial year? If yes, how many infrastructure projects have been fully completed?

- How many are still in progress?
- How many are still to be done before the end of the financial year?
- How many are we cancelling or carrying forward for 2025/2026?

Response from the Shire President

We report on the progress of those jobs in the monthly financial statements.

Question 7

Does that include whether they are completed or rescheduled?

Response from the Chief Executive Officer

Council have not been provided that information because the information that has been inherited we have not been able to use. We are currently working through those processes to determine what projects have been completed. Unfortunately we have to go back to 2021/2022 because this Council still has not got an audited Officer of the Auditor General report for road projects from 2021/2022 onwards.

Questions 7, 8, 9 and 10

The Bindi-Bindi project (there are two: one federal and the other through a black spot program), which are just combined; this project started in September 2024. The project is still not complete. Delays are significant and costly to all our ratepayers.

- What is the detailed forecast for overall expenditure?
- When did you seek Main Roads approval for the project to seek additional funds to proceed with this project?
- How is the Shire recovering these funds?
- Are you cancelling any jobs to provide this expenditure?

Response from the Chief Executive Officer

Mr Lamas you would appreciate that the project commenced two years ago from planning and when planning does not happen properly there is a carryover effect and when the shire has not got clearing permits for trees and when you do a black spot funding you have to do it exactly as per the plan and you cannot actually change that without approval. We are required to and have inherited problems we are now working through. Unfortunately, when proper planning of the road and proper construction of the road has not been undertaken we are required to remedy that because I will not allow an unsafe road to be built in the Shire.

4.2.14 B Ruthven

Question 5

Is the Shire still leasing and paying rent on the private property at 42 Jubilee Street?

Response from the Chief Executive Officer

Yes.

Question 6

As the monthly payments do not show any payments for rent in December and January how are the rent payments being made?

Response from the Chief Executive Officer

I will take that on notice.

Question 7

Does the Clinton Street property currently have tenants in both sides?

Response from the Chief Executive Officer

Yes.

Question 8

Are Shire employees using both sides of the Clinton Street property?

Response from the Chief Executive Officer

No.

Question 9

On average how many nights a week is the house at 42 Jubilee Street being occupied by employees or anybody else?

Response from the Chief Executive Officer

6 to 7 nights.

Question 10

Under which cost centre or ledger is the budgeted \$15,000 or \$600 a week for rent at the house in Jubilee Street being charged?

Response from the Chief Executive Officer

I will take that on notice.

Question 11

In December at public question time I asked why there was no lifeguard on duty watching the pool at all times as required by law. The CEO's response was that I was incorrect and there can be up to 100 people in the Aquatic Centre with one person being a qualified Duty Manager who is also a lifeguard in attendance. In his written response the CEO quoted from the Health Department's Code of Practice regarding the supervision requirements which does state that there can be up to 100 patrons with one Duty Manager who is also a qualified lifeguard. However the paragraph following that one in the Code of Practice also says "Supervisors of Group 1 and Group 2 facilities shall be located in a position to maintain supervision of the water. Supervisors shall not be assigned duties that would unduly distract them from supervising patrons or program participants at all times,

4.2.14 B Ruthven

or unduly inhibit their ability to provide immediate assistance to patrons or program participants in distress."

At all times is there a lifeguard watching the water with patrons?

Response from the Chief Executive Officer

Yes.

Question 13

Item 9.4.1 on the Agenda relates to a review of the Execution of Documents Policy and Delegation. In the new version the author has divided documents into four categories. Category one must be signed by the CEO and the Shire President but the other 3 categories require no input from the Shire President and/or Council. The author quotes Section 9.49(4) of the Act as the authority however section 5.43 of the Act also states a local government cannot delegate to a CEO any of the following powers or duties and in part HA the power under s.9.49A(4) to authorise a person to sign documents on behalf of the local government.

Will Council seek advice from the Department of Local Government before making a decision to adopt this revised policy and delegation because there may be a problem with it?

Response from the Chief Executive Officer

That is up to Council tonight in debate, but I will advise that there are no changes to the policy except for people in positions that have been in place since 27 April 2022.

Question 14

Will the 23/24 audit be completed this month?

Response from the Shire President

The 2023/2024 Audit is still underway.

Question 15

Is there an issue?

Response from the Chief Executive Officer

Yes.

5 CONFIRMATION OF MINUTES

5.1 Ordinary Meeting of Council held on 18 December 2024

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO.

OCM011/02/25

MOVED Cr J Prater SECONDED Cr M Dival

That the Unconfirmed Minutes of the Ordinary Council Meeting held on 18 December 2024 be confirmed.

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and

J Prater

Voted Against: Nil

MOTION CARRIED 6/0

5.2 Special Council Meeting held on 13 January 2025

OFFICER'S RECOMMENDATION

That the Unconfirmed Minutes of the Special Council Meeting held on 13 January 2025 be confirmed with the following amendments:

1. At Council Resolution No. SCM004/01/25: remove the words "Confidential in accordance with Council Resolution SCM006/01/25 made behind closed doors" and replace them with the following words:

"MOVED Cr M Dival

SECONDED Cr S McCormick

That Council endorses the recommendations as contained within the confidential item report, provided to Elected Members under separate confidential cover, in relation to an employee.

Voted For: Crs M McKeown, M Dival, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 4/1 BY ABSOLUTE MAJORITY"

2. At Council Resolution No. SCM005/01/25 remove the words "Confidential in accordance with Council Resolution SCM006/01/25 made behind closed doors" and replace them with the following words:

"MOVED Cr J Prater

SECONDED Cr M Dival

That Council resolves in accordance with Standing Order 15.3(3) of the *Shire* of *Toodyay Standing Orders Local Law 2008* to direct the Chief Executive Officer to take immediate action to implement the decision.

Voted For: Crs M McKeown, M Dival, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 4/1"

 At Council Resolution No. SCM006/01/25 remove the words "Confidential in accordance with Council Resolution SCM006/01/25 made behind closed doors" and replace them with the following words:

"MOVED Cr S McCormick

SECONDED Cr J Prater

That Council resolves to keep resolutions SCM004/01/25, SCM005/01/25 and SCM006/01/25 confidential and that in accordance with Standing Order 5.2(7) of the *Shire of Toodyay Standing Orders Local Law 2008*, to not read out the resolutions once the meeting is reopened to the public.

<u>Voted For:</u> Crs M McKeown, M Dival, R Madacsi, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 5/0".

Cr McCormick moved the Officer's Recommendation.

Cr Prater seconded the motion.

MOTION/COUNCIL RESOLUTION NO. OCM012/02/25

MOVED Cr M McKeown

SECONDED Cr J Prater

That Council defer consideration of the confirmation of Special Council Meeting held on 13 January 2025 until the Confidential section.

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

6 PETITIONS / PRESENTATIONS / SUBMISSIONS

6.1 PETITIONS

Nil.

6.2 PRESENTATIONS

Nil.

6.3 SUBMISSIONS

Nil.

7 BUSINESS FROM PREVIOUS MEETING (IF ADJOURNED)

Nil.

8 ANNOUNCEMENTS BY THE PRESIDING MEMBER (WITHOUT DISCUSSION)

Nil.

9 OFFICER REPORTS

9.1 PLANNING AND REGULATORY SERVICES

9.1.1 Use of Surveillance Devices

Date of Report: 7 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: P Nuttall – Executive Manager Planning and Regulatory

Services

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: | Executive

Attachments: 1. Current Use of Surveillance Devices Council

Policy. ⇒

PURPOSE OF THE REPORT

To consider the retirement of the Use of Surveillance Devices Council Policy.

BACKGROUND

In November 2023, Moore Australia's Financial Management Review highlighted that some council policies might be overly focused on day-to-day operations. The Auditors recommended that the Shire review its policies to:

- Clearly identify Shire policies and reclassify non-policy documents into other categories (such as directives, procedures, corporate documents, etc.).
- Update policies to align with the Council's strategic direction and provide high-level guidance for operations, particularly where laws are not explicit.

As a result, Officers reviewed this policy to determine whether it was necessary, aiming to distinguish operational management procedures from Shire policies.

COMMENTS AND DETAILS

The current Use of Surveillance Devices policy was adopted in May 2022 (**Attachment 1**). The policy was developed to ensure that Shire of Toodyay's use of Body Worn Cameras (BWC) and vehicle dashboard cameras are in accordance with relevant legislation and provide guidance for users in respect to the compliant, safe and effective use of BWC devices and vehicle dashboard cameras. Much of the Shires 'Use of Surveillance Devices' policy mirrors and supports other state government policies and regulations, such as what is contained in the *Local Government Act 1995, State Records Act 2000 and others*. However, in practicality it is written as an operational management procedure stating the

Item 9.1.1 Page 18

Shires intent to comply with good practice and governance. While the policy demonstrates the intent to adhere to good governance it does not guide the need for flexibility in decision making as you would expect in a "Policy" document. It is recommended Council retires this policy as a Council policy. The intention with retirement of this as a Council policy will mean that it will become an operational management directive, managed by the Chief Executive Officer. Retirement of this as a policy will not mean that the principles and operation of these governance matters will be retired.

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Corporate Documents Policy

Financial:

Nil.

Legal and Statutory:

Local Government Act 1995.

Risk related:

To not retire the policies being requested to be retired given the findings of the Financial Management Review may be considered a moderate compliance risk (3). This report mitigates these risks.

Workforce related:

The website will be updated, and staff will be advised of the change in management practice.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM013/02/25

MOVED Cr S McCormick

SECONDED Cr J Prater

That Council retires the Use of Surveillance Devices Council Policy (Attachment 1).

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 5/1 BY ABSOLUTE MAJORITY

Item 9.1.1 Page 19

9.1.2 Current Compliance Policy and adopted for advertising Regulatory Compliance Policy.

Date of Report: 10 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: P Nuttall – Executive Manager Planning and Regulatory

Services

Previously Before Council: February 2023 – see Attachment 2

Author's Disclosure of Interest: Nil

Council's Role in the matter: | Executive

Attachments: 1. Compliance Policy; and ⇒

2. Previous Council Decision re Compliance Policy;

and <u>⇒</u>

3. Regulatory Compliance Policy approved for

advertising. =>

PURPOSE OF THE REPORT

To consider the retirement of the Compliance Policy and not moving forward with the Regulatory Compliance Policy.

BACKGROUND

The Financial Management Review undertaken by Moore Australia in November 2023 proposed that the Shire review its policies as most policies repeated legislation word for word and / or were operational in nature.

The Regulatory Compliance policy was adopted for public advertising in February 2023 (**Attachment 2**) but had not been brought to Council since then. The Shire did not receive any submissions regarding this policy.

COMMENTS AND DETAILS

The content of the advertised policy appears to be administrative and operational in nature.

Given the change with local government reforms and in particular section 5.41 Role of the CEO in the *Local Government Act 1995*, it is recommended that this policy be retired in favour of internal operational management procedures being written around the topic of compliance.

It is recommended that the Compliance Policy is retired (**Attachment 1**) and that the Regulatory Compliance Policy (**Attachment 3**) not be proceeded with.

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IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Risk Management Policy.

Financial:

Nil.

Legal and Statutory:

Local Government Act 1995.

s.3.1 of the Act provides that the general function of a local government is to provide for the good government of persons in its district.

Risk related:

The risk is low (3) in respect to both these policies. This report mitigates the risk.

Workforce related:

A Shire Officer will update the website accordingly.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM014/02/25

MOVED Cr S McCormick

SECONDED Cr M Dival

That Council:

- 1. retires the Compliance Policy (Attachment 1); and
- 2. notes that the Regulatory Compliance Policy will not be proceeded with and will be retired also (**Attachment 3**).

<u>Voted For:</u> Crs M McKeown, M Dival, S McCormick, and J Prater

Voted Against: Crs R Madacsi and C Duri

MOTION CARRIED 4/2 BY ABSOLUTE MAJORITY

Item 9.1.2 Page 21

9.2 FINANCE AND CORPORATE SERVICES

9.2.1 Monthly Financial Statements - December 2024

Date of Report: 11 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: FIN30

Author: A Hart – Executive Manager Finance and Corporate

Services

Responsible Officer: A Hart – Executive Manager Finance and Corporate

Services

Previously Before Council: N/A

Author's Disclosure of Interest: Nil.

Council's Role in the matter: Legislative

PURPOSE OF THE REPORT

To present to Council the Monthly Financial Reports for the month ended 31 Dec 2024.

BACKGROUND

Regulation 34(1) of the *Local Government (Financial Management) Regulations 1996* requires a local government to prepare each month a statement of financial activity including the sources and applications of funds, comparing actuals against annual budget and year-to-date budget.

A statement of financial activity and any accompanying documents are to be presented at an ordinary meeting of the Council within two months after the end of the month to which the statement relates.

COMMENTS AND DETAILS

Local governments are required to present to Council the Statement of Financial Activity to comply with Australian Accounting Standards (AAS) and the amended *Local Government* (Financial Management) Regulations 1996.

The Statement of Financial Activity, contained within the monthly financial statements, summarises the Shire's operating and capital activities and provides an indication of the Shire's financial performance as the year progresses. Officers have also provided additional supplementary information.

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Item 9.2.1 Page 22

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.2 Govern Shire finances, assets and operations responsibly.

Policy related:

Financial Governance

Financial:

Financial implications are reported in accordance with the approved material variances reporting threshold as adopted by Council; (+) or (-) \$10,000 or 10%, whichever is the greater.

Workforce related:

Nil.

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM015/02/25

MOVED Cr J Prater SECONDED Cr M Dival

That Council receives the Monthly Financial Statements and Supplementary Information as attached for the month ending 31 December 2024 (Attachment 1).

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

Item 9.2.1 Page 23

9.2.2 List of Payments - December 2024

Date of Report: 11 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: FIN32

Author: F Mayhew – Finance Officer Accounts Payable

Responsible Officer: A Hart – Executive Manager Finance and Corporate

Services

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: Legislative

Attachments: 1. List of Payments - December 2024 ⇒

PURPOSE OF THE REPORT

To present to Council the list of payments for the months of December 2024.

BACKGROUND

This information is provided to Council on a monthly basis in accordance with provisions of the *Local Government Act 1995* and *Local Government (Financial Management) Regulations 1996.* A local government is to develop procedures for the authorisation of any payment of accounts to ensure that there is effective security for which money or other benefits may be obtained.

COMMENTS AND DETAILS

The schedule of payments has been compiled for the months of December 2024 and they are both attached.

These payments have already occurred, and Council are not making a decision as to whether payments are to be made.

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

09.1: Govern Shire finances, assets, and operations responsibly.

Item 9.2.2 Page 24

Policy related:

Purchasing Policy

Delegation CS1

Financial:

Expenditure is in accordance with s6.8(1) (a) of the *Local Government Act 1995*.

Legal and Statutory:

Local Government Act 1995

s.5.42 allows the local government to delegate its powers to the Chief Executive Officer.

s.6.8(1)(a) states a local government must not incur expenditure for an additional purpose except where it is incurred before the adoption of the annual budget.

Local Government (Financial Management) Regulations 1996

r.13 states that if the local government has delegated to the CEO the exercise of its power to make payments from the municipal fund or the trust fund, a list of accounts paid by the CEO is to be prepared for each month and presented to Council.

Risk related:

There is a legislative requirement to present the list of payments to Council. Failure to do so would pose a minor compliance risk. This report and its attachments help to mitigate this risk.

Workforce related:

Nil.

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM016/02/25

MOVED Cr M Dival
SECONDED Cr J Prater

That Council receives the list of accounts as presented and listed below, for the month of December 2024:

Municipal Cheques	\$447.45
Electronic Funds Transfer Payments	\$ 666,595.88
Payroll	\$ 309,432.03
Purchasing Cards	\$1,521.35
Total	\$977,996.71

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

Item 9.2.2 Page 25

9.2.3 List of Payments - January 2025

Date of Report: 12 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: FIN32

Author: F Mayhew – Finance Officer Accounts Payable

Responsible Officer: A Hart – Executive Manager Finance and Corporate

Services

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: Legislative

Attachments: 1. List of Payments - January 2025 ⇒

PURPOSE OF THE REPORT

To present to Council the list of payments for the months of January 2025.

BACKGROUND

This information is provided to Council on a monthly basis in accordance with provisions of the *Local Government Act 1995* and *Local Government (Financial Management) Regulations 1996.* A local government is to develop procedures for the authorisation of any payment of accounts to ensure that there is effective security for which money or other benefits may be obtained.

COMMENTS AND DETAILS

The schedule of payments has been compiled for the months of January 2025 and they are both attached.

These payments have already occurred, and Council are not making a decision as to whether payments are to be made.

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

O9.1: Govern Shire finances, assets, and operations responsibly.

Item 9.2.3 Page 26

Policy related:

Purchasing Policy

Delegation CS1

Financial:

Expenditure is in accordance with s6.8(1) (a) of the Local Government Act 1995.

Legal and Statutory:

Local Government Act 1995

s.5.42 allows the local government to delegate its powers to the Chief Executive Officer.

s.6.8(1)(a) states a local government must not incur expenditure for an additional purpose except where it is incurred before the adoption of the annual budget.

Local Government (Financial Management) Regulations 1996

r.13 states that if the local government has delegated to the CEO the exercise of its power to make payments from the municipal fund or the trust fund, a list of accounts paid by the CEO is to be prepared for each month and presented to Council.

Risk related:

There is a legislative requirement to present the list of payments to Council. Failure to do so would pose a minor compliance risk. This report and its attachments help to mitigate this risk.

Workforce related:

Nil.

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM017/02/25

MOVED Cr J Prater
SECONDED Cr C Duri

That Council receives the list of accounts as presented and listed below, for the month of January 2025:

Municipal Cheques	\$2,965.90
Electronic Funds Transfer Payments	\$ 389,281.38
Payroll	\$ 472,151.13
Purchasing Cards	\$6,582.00
Total	\$870,980.41

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

Item 9.2.3 Page 27

9.2.4 Purchasing Policy

Date of Report: 7 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: MAN6

Author: M Rebane – Governance Coordinator

Responsible Officer: A Hart – Executive Manager Finance and Corporate

Services

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: | Executive

Attachments: 1. Current Purchasing Policy; and ⇒

PURPOSE OF THE REPORT

To consider the adoption of the revised Purchasing Policy (Attachment 2).

BACKGROUND

The CURRENT policy was adopted by Council on 22 June 2024 (Attachment 1).

The policy needs to be updated to reflect a change in the names of Officers mentioned in the policy.

COMMENTS AND DETAILS

The current policy was adopted by Council on 26 June 2024, however given the change in departments brought about through a Council Resolution in November 2024, this policy is being brought to Council again for acceptance of a minor amendment.

The only change that has occurred with regard to this policy is that the position titles have been updated and a new line has been included for the additional Executive Manager in Part 5 Purchasing Thresholds.

It is recommended that the REVISED Purchasing (Finance) Policy be adopted by Council (**Attachment 2**).

IMPLICATIONS TO CONSIDER

Consultative:

Nil.

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Item 9.2.4 Page 28

Outcome 9: Responsible and effective leadership and governance.

9.1 Provide strong, clear, and accountable leadership

Policy related:

Purchasing Policy

Financial:

Nil.

Legal and Statutory:

s.2.7(2)(b); s.5.2; s.5.46; and s.9.10 of the Local Government Act 1995.

s.5.42(1) of the Local Government Act 1995

s.59 of the Interpretation Act 1984

Risk related:

The compliance risk is moderate (3). This report mitigates the risk.

Workforce related:

Once the policy is adopted by Council it will be placed onto the Shire's website and disseminated to staff.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM018/02/25

MOVED Cr M Dival
SECONDED Cr C Duri

That Council adopts the REVISED Purchasing Policy (Attachment 2).

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 5/1 BY ABSOLUTE MAJORITY

Item 9.2.4 Page 29

9.2.5 Long Term Financial Plan Policy

Date of Report: 5 December 2024

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: A Hart – Executive Manager Finance and Corporate

Services

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: | Executive

Attachments: 1. Current Long Term Financial Planning Policy. ⇒

PURPOSE OF THE REPORT

To consider the retirement of the Long-Term Financial Plan Policy.

BACKGROUND

The Financial Management Review by Moore Australia in November 2023 found that some council policies might be too focused on day-to-day operations such as:

FIN18 Long Term Financial Planning

The Auditors advised that Council policies are not for the purpose of dictating how operational tasks are performed as this is the CEO's role. They suggested the Shire review its policies and recommended that Officers:

- removed version control:
- remove specific legal references from the legislation section of each policy.
- Clearly identify Shire policies and move non-policy documents to other categories (like directives, procedures, corporate documents, etc).
- Update policies to reflect Council's strategic direction and provide high level guidance for operations, especially where laws do not offer clear instructions.

COMMENTS AND DETAILS

The current policy was adopted on 21 December 2022 (Attachment 1).

The current policy referred to the Assurance Cycles Plan which was accepted by the Audit and Risk Committee at a meeting held in July 2024 and then by Council at a Council Meeting held in August 2024 that the activities listed in the Assurance Cycles Plan will be incorporated into the Administrative Services Plan.

Item 9.2.5 Page 30

The Department of Local Government, Sport and Cultural Industries publishes "Long Term Financial Plan Guidelines" which would be considered by Shire Officers in their review of the Shire's Long-Term Financial Plan.

It is recommended that this policy be retired as a Council policy.

The intention with retirement of this policy is that it becomes an administrative management practice through renaming it a CEO Directive that will be managed by the Chief Executive Officer.

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Corporate Documents Policy.

Financial:

Nil.

Legal and Statutory:

Local Government Act 1995.

s.3.1 of the Act provides that the general function of a local government is to provide for the good government of persons in its district.

Risk related:

To not retire the policies being requested to be retired given the findings of the Financial Management Review may be considered a moderate compliance risk.

This report mitigates the risk.

Workforce related:

A Shire Officer will update the website and distribute the revised policy list to councillors and staff via email; and update any other relevant corporate documents containing reference to the policy.

VOTING REQUIREMENTS

Absolute Majority

Item 9.2.5 Page 31

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM019/02/25

MOVED Cr S McCormick

SECONDED Cr J Prater

That Council retires the Long-Term Financial Planning Policy (Attachment 1).

Voted For: Crs M McKeown, M Dival, S McCormick, and J Prater

Voted Against: Crs R Madacsi and C Duri

MOTION CARRIED 4/2 BY ABSOLUTE MAJORITY

Item 9.2.5 Page 32

9.3 ECONOMIC DEVELOPMENT AND COMMUNITY SERVICES

9.3.1 Museum Collection and Conservation Management

Date of Report: 7 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: MAN6

Author: M Rebane – Governance Coordinator

Responsible Officer: S Watson – Executive Manager Economic Development

and Community Services

Previously Before Council: OCM189/06/24 22 June 2024

Author's Disclosure of Interest: Nil

Council's Role in the matter: | Executive

Attachments: 1. Current Museum Collection and Conservation

Management; ⇒ and

2. Revised Museum Collection and Conservation

Management. 🔿

PURPOSE OF THE REPORT

To consider the retirement of the revised the Museum Collection and Conservation Management Policy (Attachment 2).

BACKGROUND

The Financial Management Review by Moore Australia in November 2023 found that some council policies might be too focused on day-to-day operations.

Auditors proposed the Shire review its policies and recommended that Officers:

- Clearly identify Shire policies and move non-policy documents to other categories (like directives, procedures, corporate documents, etc).
- Update policies to reflect Council's strategic direction and provide high level guidance for operations, especially where laws do not offer clear instructions.

COMMENTS AND DETAILS

The current policy had been adopted on 23 November 2022 (Attachment 1).

Given the decision to disband the Museum Advisory Committee, the policy was reviewed however as its premise is around procedures that are operational it is recommended that the policy be retired.

It is the intention to turn the revised policy into an operational management directive or procedure if it is required.

IMPLICATIONS TO CONSIDER

Consultative:

Nil.

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9: Responsible and effective leadership and governance.

9.1 Provide strong, clear, and accountable leadership

Policy related:

Nil

Financial:

Nil.

Legal and Statutory:

s.2.7(2)(b); s.5.2; s.5.46; and s.9.10 of the Local Government Act 1995.

s.5.42(1) of the Local Government Act 1995

Risk related:

The compliance risk is moderate (3). This report mitigates the risk.

Workforce related:

A Shire Officer will update the website.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM020/02/25

MOVED Cr J Prater
SECONDED Cr M Dival

That Council retires the Museum Collection and Conservation Management Policy (Attachment 1).

Voted For: Crs M McKeown, C Duri, S McCormick, and J Prater

Voted Against: Crs R Madacsi and M Dival

MOTION CARRIED 4/2 BY ABSOLUTE MAJORITY

9.4 EXECUTIVE SERVICES

9.4.1 Modification of Execution of Documents Policy and Delegation

Date of Report: 12 December 2024

Applicant or Proponent: Shire of Toodyay

File Reference: ES2/MAN6/PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: A Bowman JP – Chief Executive Officer

Previously Before Council: Nil

Author's Disclosure of Interest: Nil

Council's Role in the matter: | Executive

Attachments: 1. Current ES2 Delegation; ⇒

2. Revised ES2 Delegation; ⇒

Current Execution of Documents Policy; ⇒

Track changed Execution of Documents Policy;
 ⇒and

PURPOSE OF THE REPORT

To:

- a) consider a revised ES2: Execution of Documents delegation (Attachment 2); and
- b) consider the revised Execution of Documents policy (Attachment 4).

BACKGROUND

At an Ordinary Council Meeting held on 6 November 2024, Council considered the organisational structure and at that meeting they resolved as follows:

That Council resolves to adopt the staff structure of four departments being:

- a) Finance and Corporate Services;
- b) Economic Development and Community Services;
- c) Infrastructure, Assets and Services;
- d) Planning and Regulatory Services.

The Functional unit names were changed during this meeting and those positions were designated as 'senior employees' as prescribed by section 5.37 of the Act at the Special Council Meeting held on 11 December 2024.

COMMENTS AND DETAILS

The current delegation (**Attachment 1**) requires amendment because the department titles were changed.

Local government reform in Western Australia includes proposals to replace local government standing orders with a uniform set of regulations for all council and committee meetings. These proposed regulations are known as Standard Meeting Procedures.

This is why the revised delegation does not contain reference to the Standing Orders because there are legislative references relating to the use of the Common Seal without referring to the Standing Orders Local Law.

Although WALGA do not have a specific Execution of Documents delegation in their manual delegations for the execution of documents can be established. It is not an uncommon practice for local governments to have a delegation and a policy regarding the execution of documents in place.

The power under s.9.49A(4) to **authorise** a person to sign documents on behalf of the local government can only be done by Council.

The Department's guideline in regard to delegations and authorisations states that "If the term 'local government' is used then delegation may be possible, subject to any other express powers against delegation."

s.9.49(A)(4) of the Local Government Act 1995 states:

A local government may, by resolution, authorise the CEO, another employee, or an agent of the local government to sign documents on behalf of the local government, either generally or subject to conditions or restrictions specified in the authorisation.

It is recommended that the revised delegation be adopted by Council.

The current policy (**Attachment 3**) was adopted by Council on 27 April 2022 (CRN: OCM056/04/22). The policy was not highlighted as in need of review during the FMR audit undertaken in November 2023 however, as the Audit recommended that policies be reviewed, this policy was reviewed.

The version control was removed from the policy as this type of information is contained in the Policy register. The track changed version of the revised policy (**Attachment 4**) shows all the changes made to the current policy.

When this policy was revised Officers considered the policies adopted by other local governments. The changes made will make it clearer to officers signing documents on behalf of local government, and it will result in better transparency, in line with the Council's strategic objectives of its Council Plan.

It is recommended that the revised policy (**Attachment 5**) be adopted.

IMPLICATIONS TO CONSIDER

Consultative:

Nil.

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9: Responsible and effective leadership and governance.

9.1 Provide strong, clear, and accountable leadership

Policy related:

Execution of Documents Policy.

Financial:

Nil

Legal and Statutory:

s.5.42(1) and s.9.49(A)(4) of the Local Government Act 1995

s.59 of the Interpretation Act 1984

Risk related:

There are three essential elements for a valid delegation under Western Australian law:

(1)	Express F delegate:	Power to	The written law (head of power) must prescribe a power to delegate, enabling the delegator to make a delegation
(2)		ver or duty of being	The express power or duty must be written in the same law as (1) and that law does not prohibit the power or duty from being delegated.

(3) Instrument of Delegation To provide a delegation in writing so as to give it to the delegate

The compliance risk is moderate (3). This report mitigates the risk.

Workforce related:

An Officer will update the Register of Delegations and the Policy Register before publishing the revised Delegations Register and policy onto the Shire's website as well as inform staff through normal correspondence methods.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM021/02/25

MOVED Cr M Dival
SECONDED Cr J Prater

That Council:

- 1. Adopts the revised ES2 Execution of Documents delegation (Attachment 2); and
- authorises the Chief Executive Officer to make minor typographical amendments to the delegation for inclusion into the Register of Delegations before it is published onto the website.

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 5/1 BY ABSOLUTE MAJORITY

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM022/02/25

MOVED Cr S McCormick

SECONDED Cr J Prater

That Council:

1. adopts the revised Execution of Documents policy (Attachment 5); and

2. authorises the Chief Executive Officer to make minor typographical amendments to the policy before it is published onto the website.

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 5/1

9.4.2 Removal of some Delegatory Instruments

Date of Report: 11 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: MAN6

Author: M Rebane – Governance Coordinator

Responsible Officer: P Nuttall – Executive Manager Planning and Regulatory

Services

Previously Before Council: OCM189/06/24 22 June 2024

Author's Disclosure of Interest: Nil

Council's Role in the matter: | Executive

Attachments: 1. Delegations CS9, DAR14, 15 and 16. ⇒

PURPOSE OF THE REPORT

To consider the retirement of the following delegations:

- CS9 Accession of Artefacts into Museum Collection
- DAR14 Clearance of Conditions of Development Approval, or Conditions of Subdivision / Amalgamation or Strata Title Approval
- DAR15 Advice to the Department of Planning Lands and Heritage (DPLH) regarding matters associated with the Land Administration Act 1997
- DAR16 Advising other Regulatory Authorities.

Refer to Attachment 1.

BACKGROUND

Section 5.46 of the *Local Government Act 1995* requires the CEO of a local government to keep a Register of Delegations. This section also requires that the delegations contained within the Register are reviewed by the delegator (Council) at least once every financial year.

Section 5.45 of the *Local Government Act 1995* states that any decision to amend or revoke a delegation by a local government is to be by an absolute majority.

COMMENTS AND DETAILS

The current Delegation Register is available on the Shire's website at https://www.toodyay.wa.gov.au/council/council-registers/delegation-register.aspx

A desktop review was done by the Governance Coordinator in December 2024 to ensure that the three essential elements for a valid delegation under Western Australian law were met:

The written law (head of power) must prescribe a **Express** Power (1) power to delegate, enabling the delegator to make a delegate: delegation Express Power or duty The express power or duty must be written in the same (2) (Capable being law as (1) and that law does not prohibit the power or of delegated) duty from being delegated. To provide a delegation in writing so as to give it to the Instrument of Delegation (3)delegate

Delegations that did not meet the above are explained below.

CS9 Accession of Artefacts into Museum Collection

In the previous delegation there was a delegation that related to the accession and deaccession of items related to the Museum Collection. The delegation did not fit in with the above three requirements which is why it is being recommended to be removed from the delegation register.

There are no risks regarding the removal of this delegation from the register, given that the exercise of those types of items have been occurring from an administrative level because the Museum conservation procedure process, which is operational, has been followed.

Detail in each instrument of delegation has been amended to point all readers of the register to the record keeping requirements mentioned in Section 1, Clause 8. Information that had been in the record keeping requirements area has been included in the conditions of each delegation.

A file reference has been included so Officers can record their decisions under delegation to that file reference in order for a report to be created that will detail when delegations have been conducted.

Planning delegations in general

A change will be required for some of the delegatory instruments due to the decision made by Council at their November 2024 Council Meeting to change the names of the departments, and to include another Executive Manager as a Senior Employee who will have delegated authority given the split between Corporate and Community Service departments.

The Planning Delegations will change from being referenced as Development and Regulation (DAR) to Planning and Regulatory Services (PAR).

In regard to these Planning Delegations:

- PAR14 Clearance of Conditions of Development Approval, or Conditions of Subdivision / Amalgamation or Strata Title Approval
- DAR15 Advice to the Department of Planning Lands and Heritage (DPLH) regarding matters associated with the Land Administration Act 1997
- PAR16 Advising other Regulatory Authorities.

it was difficult to discern what power or duty was being delegated, as there is none. It is recommended that these delegations be retired / removed from the current delegation register with the intention of Officers creating a policy to be brought to Council if it is actually needed.

For the time being it is recommended that the Register of Delegations be amended as per the Officer's Recommendation.

IMPLICATIONS TO CONSIDER

Consultative:

Nil.

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9: Responsible and effective leadership and governance.

9.1 Provide strong, clear, and accountable leadership

Policy related:

Purchasing Policy

Financial:

Nil.

Legal and Statutory:

s.2.7(2)(b); s.5.2; s.5.46; and s.9.10 of the Local Government Act 1995.

s.5.42(1) of the Local Government Act 1995

s.59 of the Interpretation Act 1984

Risk related:

The compliance risk is moderate (3). This report mitigates the risk.

Workforce related:

Once the Delegation Register is updated, it will be saved on the Shire's website.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM023/02/25

MOVED Cr C Duri

SECONDED Cr J Prater

That Council:

- retires the following delegations:
 - a) CS9 Accession of Artefacts into Museum Collection

- b) DAR14 Clearance of Conditions of Development Approval, or Conditions of Subdivision / Amalgamation or Strata Title Approval
- c) DAR15 Advice to the Department of Planning Lands and Heritage (DPLH) regarding matters associated with the *Land Administration Act 1997*
- d) DAR16 Advising other Regulatory Authorities.
- 2. Authorises the Chief Executive Officer to make any necessary minor typographical changes prior to publication.

<u>Voted For:</u>Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater <u>Voted Against:</u> Cr R Madacsi

MOTION CARRIED 5/1 BY ABSOLUTE MAJORITY

9.4.3 Personal Information Policy and PRIS Update

Date of Report: 1 November 2024

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: A Bowman JP – Chief Executive Officer

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: Executive

Attachments: 1. Current Policy;

and

PURPOSE OF THE REPORT

To consider the retirement of the Personal Information Policy and receive the latest PRIS update.

BACKGROUND

The Financial Management Review by Moore Australia in November 2023 found that some council policies, such as ADM25 Personal Information, might be too focused on day-to-day operations.

The auditors pointed out that council policies should not dictate how operational tasks are done, as that is part of the CEO's role.

It was proposed that the Shire review its policies. A recommendation was to remove version control information, specific legal references, and clearly identify Shire policies and make operational management directives or procedures to capture the operational content.

COMMENTS AND DETAILS

The current policy was adopted on 28 June 2023 (Attachment 1).

The Financial Management Review indicated that the content of the current policy may be operational in nature. As such, it is recommended that the current policy be retired, with the intention of turning it into an operational management directive or procedure, managed by the Chief Executive Officer.

In terms of an update on PRIS, Council was last provided with an update on Privacy and Responsible Information Sharing legislation in March 2024.

The *Privacy and Responsible Information Sharing Act 2024* commenced on 6 December 2024. Parts 2 to 6 and Schedules 1 and 2 have not yet come into operation. This is expected to occur in 2025.

Prior to that, local governments have been working on a set of up to 20 questions that contain actions to be undertaken as part of a "readiness plan" endorsed by the Department of Local Government, Sport, and Cultural Industries. The latest PRIS update was lodged (**Attachment 2**).

An update in regard to the requirements of Maturity Level 1 reporting as part of the PRIS readiness plan is below:

Action	Status	
PRIS Officers and other Key staff attending PRIS awareness sessions	A Privacy Officer and Information Sharing Officer have yet to be officially appointed however it is intended that the Governance Coordinator and the Administration (Records Management) Coordinator worth together with the Chief Executive Officer. Awareness Sessions have been attended by these staff.	
Survey of information holdings	This survey has not been done as yet to identify high risk and or high value areas of business, the information and systems that support these business areas.	
Development of an Information Asset Register	Not yet commenced however a template from the National Archives of Australia is to be utilised for this purpose.	
Review of legislation to identify specific interactions with PRIS provisions or PRIS readiness activities.	Commenced in regard to the Worker's Code of Conduct, the Freedom of Information (FOI) Statement. Still progressing. As policies are reviewed so will this review take place.	
Development of a Data Breach Register	This is already in place.	
Development of Collection Notices to be provided where personal information is collected.	A draft form has been prepared and will be approved and managed by the CEO	
Development of a Privacy Management Plan	A draft plan has been prepared and will be approved and managed by the CEO.	
Development of a Data Breach Response Plan	Procedure in place in regard to this – and information also included in the Privacy Management Plan. A data breach policy has also been created. This would be a directive though, and not a Council policy.	
Review of Contracts to include a confidentiality clause and standard privacy terms to establish a clear and documented	Not started as yet	

Action	Status	
process to assess third party privacy policies, practices of systems.		
Review of Retention and Disposal Requirements	Not started as yet	
Establish procedure for handling and tracking complaints about privacy or responsible information sharing	Procedures in place for responding to complaints about privacy	
Development of procedures for individual requests for access to and correction of personal information	Procedures are in place for this through update of forms as well.	
Procedure for Privacy Impact Statements	Information has been included into the Privacy Management Plan and a procedure can be done once such statements are utilised.	
Development of PRIS Monitoring and compliance reporting	This will be done through the Shire's compliance calendar	

It is recommended that Council note the progress of the PRIS.

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Internal Control Policy

Risk Management Policy

Financial:

Nil.

Legal and Statutory:

s.5.41 of the Local Government Act 1995.

The Local Government (Administration) Regulations 1996

State Records Act 2000

Privacy Act 1988

Risk related:

There would be low compliance risks associated with retiring the current and/or revised policy presented with this report. This report mitigates these risks.

Workforce related:

A Shire Officer will update the website accordingly.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM024/02/25

MOVED Cr J Prater SECONDED Cr M Dival

That Council:

1. retires the Personal Information Policy (Attachment 1); and

2. notes the latest PRIS update (Attachment 2).

Voted For: Crs M McKeown, M Dival, S McCormick, and J Prater

Voted Against: Crs R Madacsi and C Duri

MOTION CARRIED 4/2 BY ABSOLUTE MAJORITY

9.4.4 Asset Management Policy

Date of Report: 18 December 2024

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: A Bowman JP – Chief Executive Officer

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: | Executive

Attachments: 1. Current Policy; and ⇒

2. Asset Management Guidelines from the

Department. =>

PURPOSE OF THE REPORT

To consider the retirement of the Asset Management Policy.

BACKGROUND

The Financial Management Review by Moore Australia in November 2023 found that some council policies might be too focused on day-to-day operations such as FIN23 Asset Management Policy.

The Auditors pointed out that Council policies should not dictate how operational tasks are done as that is the CEO's job. They suggested the Shire review its policies and recommended that Officers:

- removed version control;
- remove specific legal references from the legislation section of each policy.
- clearly identify Shire policies and move non-policy documents to other categories (like directives, procedures, corporate documents, etc).
- update policies to reflect Council's strategic direction and provide high level guidance for operations, especially where laws do not offer clear instructions.

COMMENTS AND DETAILS

The current policy was adopted on 21 December 2022 (Attachment 1).

When Officers reviewed this policy, consideration was given to the reforms processes that are still underway with the Department of Local Government, Sport, and Cultural Industry. The review of the Department's current operational guidelines with respect to Asset Management (**Attachment 2**) are set to also occur in 2025.

As the current Asset Management Policy is part of the framework already in place, and the FMR Review highlighted that it was an operational policy and not a strategic policy it is recommended that it be retired.

The intention with retirement of this policy is that it becomes an operational management directive or procedure, managed by the Chief Executive Officer.

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Disposal of Property Policy;

Financial Governance Policy.

Financial:

Nil.

Legal and Statutory:

Local Government Act 1995.

s.3.1 of the Act provides that the general function of a local government is to provide for the good government of persons in its district.

Risk related:

To not retire the policies being requested to be retired given the findings of the Financial Management Review may be considered a moderate (3) compliance risk. This report mitigates the risk.

Workforce related:

A Shire Officer will update the website.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION

That Council retires the Asset Management Policy.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM025/02/25

MOVED Cr J Prater
SECONDED Cr C Duri

That Council retires the Asset Management Policy.

Voted For: Crs S McCormick and J Prater

Voted Against: Crs R Madacsi, C Duri, M McKeown and M Dival

MOTION LOST 2/4

9.4.5 Compliance and Enforcement Policy

Date of Report: 20 December 2024

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: A Bowman JP – Chief Executive Officer

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: Executive

PURPOSE OF THE REPORT

To consider the retirement of the Compliance and Enforcement Policy.

BACKGROUND

The Financial Management Review by Moore Australia in November 2023 proposed that the Shire review its policies. It did not mention the compliance and enforcement policy however given that the review did ask Officers to consider whether current policies were operational in nature this policy was reviewed.

COMMENTS AND DETAILS

The current policy was adopted on 26 July 2023 (Attachment 1).

Most organisations that have a compliance and enforcement policy are organisations such as the Fair Work Ombudsman, Safe Work Australia and the Department of Local Government detailing their approach to ensuring compliance with the legislation it administers.

The content of the current policy appears to be administrative and operational in nature.

Given the change with local government reforms and in particular section 5.41 Role of the CEO in the *Local Government Act 1995*, it is recommended that this policy be retired in favour of internal operational management directive or procedures being written around the topic of compliance and enforcement.

The compliance and enforcement policy put a limit on the funds and how the funds would be used by the CEO to seek legal advice however there are delegations in place for the CEO to expend money from the municipal account within budgetary limits. This is why this policy for compliance and enforcement is not required.

It is recommended that this policy be retired (Attachment 1).

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Risk Management Policy.

Financial:

Nil.

Legal and Statutory:

Local Government Act 1995.

s.3.1 of the Act provides that the general function of a local government is to provide for the good government of persons in its district.

Risk related:

The risk is low (3) in respect to the retirement of this policy. This report mitigates the risk.

Workforce related:

A Shire Officer will update the website accordingly.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM026/02/25

MOVED Cr S McCormick

SECONDED Cr J Prater

That Council retires the Compliance and Enforcement Policy (Attachment 1).

Voted For: Crs M McKeown, M Dival, S McCormick, and J Prater

Voted Against: Crs R Madacsi and C Duri

MOTION CARRIED 4/2 BY ABSOLUTE MAJORITY

9.4.6 Corporate Documents Policy

Date of Report: 7 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: MAN6

Author: M Rebane – Governance Coordinator

Responsible Officer: A Bowman JP – Chief Executive Officer

Previously Before Council: OCM189/06/24 22 June 2024

Author's Disclosure of Interest: Nil

Council's Role in the matter: Executive

Attachments: 1. Current Corporate Documents Policy; ⇒

PURPOSE OF THE REPORT

To consider the retirement of the Corporate Documents Policy.

BACKGROUND

Auditors proposed, following the Financial Management Review that the Shire review its policies and recommended that Officers clearly identify Shire policies and move non-policy documents to other categories (like directives, procedures, corporate documents, etc).

The FMR Review stated "We noted the content of several council policies which may be operational in nature. Council policies are not necessarily intended to provide direction on how different operational functions are to be executed as these are the responsibility of the CEO."

The FMR Audit Regulation 17 Risk Assessment with Actions contained a column called Mitigation and Management Strategy which indicated what possible future controls could be implemented by the Shire. One such control was to review and update policies to consider the appropriate separation of the role of the Council and the CEO and improve the indexing of Council policies for better identification and access. The reason for the strategy was to assist with documenting review processes and associated administrative tasks.

In November 2024 Council resolved to adopt the staff structure of four departments being:

- a) Finance and Corporate Services;
- b) Economic Development and Community Services;
- c) Infrastructure, Assets and Services;
- d) Planning and Regulatory Services.

The departmental structure change inspired and initiated consideration as to how corporate document management would be undertaken moving forward. As part of the review process, consideration was given as to whether the policy was fulfilling its intended purpose, was working efficiently and effectively, and to determine if it needs any changes or is no longer needed for the Shire's operations.

COMMENTS AND DETAILS

The CURRENT Corporate Documents policy was adopted by Council on 22 June 2024 (Attachment 1).

The FMR Review made it clear that the implication of the policy review would result in several Council policies needing to be "retired" as they are operational in nature, classed as documenting review processes and associated administrative tasks as per the control strategy comment made by the Auditors. The Auditors did not specify all Council policies by name; however, their request was for the policies to be reviewed in line with parameters set through the FMR Review.

An important role of Council is to make policy decisions on behalf of the community. An essential element of policy making is identifying community needs, setting objectives to meet those needs, establishing priorities between competing needs, and allocating appropriate resources. A policy is a decision of Council and sets out agreed views and direction concerning a particular area of responsibility.

The role of Council in setting policy is most effective when it is linked with a professional organisation that implements these policies through the development of appropriate operational management protocols and work processes.

It is recommended that this policy be retired. From a good governance perspective, because policy development and review is undertaken by Officers first, before the policies are given to Council to endorse, the how-to procedural guide detailing the liaison between Officers and Councillors is the role of the CEO to ascertain as part of the operational management framework and relevant policy management framework; both of which are part of the CEO's role.

IMPLICATIONS TO CONSIDER

Consultative:

Feedback from one Councillor was received in January 2025 in regard to the Corporate Documents Policy.

Points raised in respect of this policy were as follows:

- The policy was recommended at point 28 (p.16) of the Hammond Woodhouse: Independent Governance Review of 19 July 2021; placed on a governance review action plan, drafted and adopted November 2021;
- Use of the Teams Environment;
- The Moore FMR Review (2024) remark 'council policies <u>are not necessarily intended</u> to provide direction on how different operational functions are to be executed as these are the responsibility of the CEO" did not provide an example of a policy that had, and therefore was likely raising awareness of a risk.

The Governance Review stated that Council policies in particular should only deal with matters relevant to the role of Council, serving to provide uniformity in decision making, guidance in exercising discretion and establishing clear direction regarding the delegation of authority and exercise of the role of the CEO.

The current Corporate Documents policy does not align with the statement made in the Governance Review. The content of the policy is operational with an internal focus. The operational management procedure of using Microsoft Office Teams as a tool for policy development with Councillors has ceased, and as such the current policy is recommended to be retired.

Councillors were advised via email in January 2025 by the CEO that the operational management procedure with respect to policy review would likely include the following:

- Proposed new policies or major policy amendments are to be circulated to Councillors seeking feedback. Councillors are to be provided with an adequate period of time, but not less than 14 days, to consider the proposal and provide feedback.
- Feedback provided by Councillors will be taken into consideration prior to a policy being presented to Council for consideration and adoption. Any modifications to a proposed policy as a result of Councillors feedback will be detailed in the report to Council.

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9: Responsible and effective leadership and governance.

9.1 Provide strong, clear, and accountable leadership

Policy related:

Nil

Financial:

Nil.

Legal and Statutory:

s.2.7(2)(b); s.5.2; s.5.46; and s.9.10 of the Local Government Act 1995.

s.5.42(1) of the Local Government Act 1995

Risk related:

Policies are to articulate the strategic direction of Council and set out a high-level position to follow at an operational level, particularly where legislation does not provide such guidance.

It is the right time to retire this policy. To not do so given the findings of the Financial Management Review may be considered a moderate compliance risk (3). This report mitigates the risks.

Workforce related:

The website will be updated by a Shire Officer.

VOTING REQUIREMENTS

Absolute Majority

Cr Madacsi departed Council Chambers at 7.04pm and returned to Council Chambers at 7.05pm.

Cr McCormick departed Council Chambers at 7.04pm and returned to Council Chambers at 7.05pm.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM027/02/25

MOVED Cr S McCormick

SECONDED Cr J Prater

That Council retire the Corporate Documents Policy (Attachment 1).

Voted For: Crs M McKeown, M Dival, S McCormick, and J Prater

Voted Against: Crs R Madacsi and C Duri

MOTION CARRIED 4/2 BY ABSOLUTE MAJORITY

9.4.7 Corporate Uniforms and Personal Protective Equipment Policy.

Date of Report: 7 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: A Bowman JP – Chief Executive Officer

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: Executive

Attachments: 1. Current Corporate Uniforms and Personal

Protective Equipment Policy. ⇒

PURPOSE OF THE REPORT

To consider the retirement of the Corporate Uniforms and Personal Protective Equipment Policy.

BACKGROUND

Following the Financial Management Review in November 2023 Shire Officers have reviewed the Shire policies.

COMMENTS AND DETAILS

The current Corporate Uniforms and Personal Protective Equipment Policy was adopted by Council in March 2023 (**Attachment 5**). Corporate uniform benefits are determined through employment contracts. This is HR related which is why this policy has been transferred into an operational management directive. It is recommended that this policy be retired as a Council policy.

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Nil.

Financial:

Nil.

Legal and Statutory:

Local Government Act 1995.

s.3.1 of the Act provides that the general function of a local government is to provide for the good government of persons in its district.

Risk related:

To not retire the policy given the findings of the Financial Management Review may be considered a moderate compliance risk. This report mitigates the risks.

Workforce related:

A Shire Officer will update the website.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM028/02/25

MOVED Cr C Duri
SECONDED Cr M Dival

That Council retires the Corporate Uniforms and Personal Protective Equipment Policy (Attachment 1).

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 6/0 BY ABSOLUTE MAJORITY

27 FEBRUARY 2025

9.4.8 Council Delegates, Roles and Responsibilities Policy

Date of Report: 22 November 2024

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: A Bowman JP – Chief Executive Officer

Previously Before Council: N/A

Author's Disclosure of Interest: Nil

Council's Role in the matter: Executive

Attachments: 1. Current Council Delegates, Roles and

Responsibilities Policy; and ⇒

PURPOSE OF THE REPORT

To consider the retirement of the Council Delegates, Roles and Responsibilities Policy.

BACKGROUND

The Financial Management Review by Moore Australia in November 2023 suggested the Shire review its policies.

Policy is supposed to be a concise statement of strategic objectives, principles, criteria, or conditions that give effect to a Local Government's obligations, directions, or objectives.

Policy is both an outcome of a decision-making process and a governance tool that guides decision makers in the exercise of discretion in future decisions.

As part of the Policy Review process, Officers checked the policy to see if it:

- Follows all relevant laws, industry standards, and organisational requirements;
- Is fulfilling its intended purpose;
- Is working efficiently and effectively;
- Is supported by the right processes;
- Needs any changes or if it is no longer needed for the Shire's operations.

COMMENTS AND DETAILS

The current Policy was adopted by Council in May 2022 OCM092/05/22

The Council Delegates, Roles and Responsibilities Policy was not mentioned in the FMR Review however Officers still reviewed the policy.

There are only a handful of local governments in the state that have a policy of this nature.

The introduction of the policy states that it is intended to ensure that Council Delegates, nominated to represent the Shire on Committees, other committees or organisations, comply with legislative provisions contained in Division 3 of the *Local Government (Model Code of Conduct) Regulations 2021.*

This policy is not required because the Code of Conduct for Council Members, Committee Members and Candidates contains the principles This Division sets out general principles to guide the behaviour of council members, committee members and candidates.

WALGA does publish a guide as to the roles and responsibilities of Councillors (**Attachment 2**) yet it does not provide a guide for the use of a policy for roles and responsibilities.

It is recommended the policy be retired.

IMPLICATIONS TO CONSIDER

Consultative:

Nil.

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Risk Management Policy

Financial:

Nil.

General Function:

Nil.

Legal and Statutory:

Local Government Act 1995.

Local Government (Administration) Regulations 1996

Local Government (Model Code of Conduct) Regulations 2021.

Risk related:

It is a risk to not retire a policy when it does not have value to be in place. This report mitigates that risk.

Workforce related:

A Shire Officer will update the website.

VOTING REQUIREMENTS

Absolute Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM029/02/25

MOVED Cr J Prater SECONDED Cr M Dival

That Council retires the Council Delegates, Roles and Responsibilities Policy (Attachment 1).

Voted For: Crs S McCormick, M McKeown, M Dival and J Prater

Voted Against: Crs R Madacsi and C Duri

MOTION CARRIED 4/2 BY ABSOLUTE MAJORITY

9.4.9 Terms of Reference - Heritage and Sustainability Working Groups

Date of Report: 17 December 2024

Applicant or Proponent: Shire of Toodyay

File Reference: MAN2

Author: M Rebane – Governance Coordinator

Responsible Officer: A Bowman JP – Chief Executive Officer

Previously Before Council: November 2024 OCM

Author's Disclosure of Interest: Nil

Council's Role in the matter: Executive

Attachments: 1. Terms of Reference: Heritage Working Group; and

 \Rightarrow

2. Terms of Reference: Sustainability Working

Group. ⇒

PURPOSE OF THE REPORT

To consider the terms of reference for the Heritage Working Group and the Sustainability Working Group.

BACKGROUND

At the November 2024 Council Meeting Council resolved as follows:

That Council:

- 1. establishes the following working groups:
 - (a) Heritage Working Group
 - (b) Sustainability Working Group
- 2. Requests the CEO to bring draft terms of reference for each working group to the February 2025 Ordinary Council Meeting for consideration by Council.

COMMENTS AND DETAILS

The Shire recognises the importance of engaging meaningfully with its community and ensuring that its residents are able to participate and influence the decision-making process. While there are many methods in which the Shire promotes public participation and engages with its community, the establishment of a Working Group is intended to empower and support the community in delivering strategic outcomes in partnership with the Shire.

Council has already resolved to establish these working groups.

It is recommended that the terms of reference provided at Attachment 1 and 2 are adopted by Council.

IMPLICATIONS TO CONSIDER

Consultative:

Town of Vic Park Policy 101 D23/49974

Strategic:

Plan for the Future: Shire of Toodyay Council Plan 2023-2033

Outcome 9 Responsible and effective leadership and governance.

09.1 Provide strong, clear and accountable leadership.

Policy related:

Nil.

Financial:

Nil.

Legal and Statutory:

Local Government Act 1995

Risk related:

There are no risks of note related to this report.

Workforce related:

Nil.

VOTING REQUIREMENTS

Absolute Majority

REVISED OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM030/02/25

MOVED Cr J Prater
SECONDED Cr M Dival

That Council adopts the terms of reference for the Heritage Working Group subject to an amendment to Point 4 of the draft terms to include the word "not" after the word "shall" (**Attachment 1**).

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 5/1 BY ABSOLUTE MAJORITY

REVISED OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM031/02/25

MOVED Cr C Duri
SECONDED Cr J Prater

That Council adopts the terms of reference for the Sustainability Working Group, subject to an amendment to Point 4 of the draft terms to include the word "not" after the word "shall". (Attachment 2).

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

9.5 INFRASTRUCTURE, ASSETS AND SERVICES

9.5.1 Bejoording Fire Station - Funding Proposal

Date of Report: 6 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: FIR1

Author: R Koch – Community Emergency Services Manager

Responsible Officer: V Crispe – Executive Manager Infrastructure, Assets

and Services

Previously Before Council: 255/11/21

059/02/24

Author's Disclosure of Interest: | Nil

INII

Council's Role in the matter:

Advocacy

Attachments:

Nil

PURPOSE OF THE REPORT

To advise Council on external funding options/opportunities for the Bejoording Fire Station project and to seek endorsement by resolution to support upcoming funding applications.

BACKGROUND

In 2014, the Shire of Toodyay and Department of Fire and Emergency Services (DFES) undertook a Risk to Resource (R2R) assessment of the Shire of Toodyay's Bush Fire Service facilities. The R2R identified the current Bejoording Bush Fire Brigade (BFB) facility as being 'not fit for purpose' and recommended a new facility. This has been validated by subsequent Shire and WALGA assessments of the current facility. Following new stations or upgrades for Coondle-Nunile, Morangup and Julimar facilities, Bejoording is now the only brigade in the Shire's Bush Fire Service operating out of a shed, rather than a fit for purpose facility.

The Shire has been unsuccessful in obtaining Local Government Grants Scheme (LGGS) Capital Grants in 2021/22, 2022/23, 2023/24 and 2024/25. This is largely due to the LGGS Capital funding pool becoming more competitive over time; and previous grant applications not including a Western Australian Treasury Corporation (WATC) Self-Supporting Loan arrangement which is the preference of DFES. The Shire has received feedback from DFES on how to make its future application(s) more competitive.

At the November 2021 OCM Council adopted a Bush Fire Advisory Committee (BFAC) recommendation supporting the seeking of funds for the project (255/11/21). At the February 2024 OCM Council resolved to support a multi-year (2) LGGS Capital Grant funding application as part of the 2024/25 budget process (as above, the associated grant application was unsuccessful).

The next LGGS capital grant application round closes 28 March 2025.

COMMENTS AND DETAILS

For past LGGS Capital grant projects, the Shire was successful in obtaining funding allocations over a single or multiple (2) financial years. Due to the increasing competition for LGGS Capital Grant funds, the DFES Grants Allocations Officer has advised that applications split over a longer period are now favoured by the Department.

The two funding approaches advised by DFES are:

- 1. Self-Supporting Loan (serviced by DFES over 10 years) DFES preferred option.
- 2. Requesting funding over multiple (2) financial years.

These approaches are described in more detail below.

Self-Supporting Loan

This option is DFES' preferred approach as it spreads the grant funds over a 10-year period.

The Shire would be responsible for taking out the loan with the Western Australian Treasury Corporation (WATC), with DFES repaying the principal and interest off over 10 years. The Shire would enter into an agreement with DFES supporting this arrangement.

Using this approach, the Shire would need to consider its capacity to take on added debt and what effect that may have on other projects for which the Shire may wish to utilise a credit funding approach. With respect to the latter, no such projects have been identified as part of internal consultation.

This approach may also provide the Shire further options as to how it chooses to fund its proportion/contribution of the project. Should the Shire choose to fund all or part of its contribution through such a loan, interest earned on a Shire contribution portion would also be the responsibility of the Shire.

The WATC general eligibility requirements include audited financial statements of the applicant Local Government. Given the issues with past financial audits, the Shire may not be eligible or may require dispensation to secure such finance. The fact that DFES would ultimately be responsible for payments is expected to assist the Shire's cause.

The table below summarises the points for and against of the self-supporting loan approach.

Pros	Cons	
Aligns application to DFES preferred funding model. i.e., Make application more competitive	May limit Shire's ability to use financed funds for future projects.	
Application more likely to succeed: - Reducing exposure to identified WHS risks. - Delivers on strategic priorities.	Public perception of public sector debt may be negative.	
Provides flexible options for how the Shire chooses to fund its contribution to the project. - Potential to minimise draw down on Building Reserve, retain funds for other projects.	Past financial audit outcomes may affect this line of credit being secured.	
Costs paid by DFES		

Other Local Governments have used this approach to secure funding for their project including the following:

Local Government	Project	Year Approved
Shire of Capel	BFS Facility	2021/22
Shire of Serpentine-Jarrahdale	BFS Facility	2021/22
Shire of Wongan-Ballidu	BFS Facility	2023/24
Shire of Plantagenet	BFS Facility	2024/25
Shire of Harvey	BFS Facility	2024/25

All above approvals occurred in years where the Shire of Toodyay application was unsuccessful. No new capital facilities were funded in 2022/23.

Multi-Year Funding Proposal

In this approach, the Shire's application would request funding to be obtained over two financial years, without any credit facility utilised.

The Shire would not need to temporarily fund the project while waiting for the second financial year's payment, as the project will naturally span such a period when considering procurement and delivery time frames.

The table below summarises the points for and against of the multi-year funding approach.

Pros	Cons	
Slight improvement in chances of application succeeding (over previous application approach), in doing so:	Grant less likely to be successful, as it requires greater amount upfront funding which is not DFES' preference.	
 Reducing exposure to identified WHS risks. 	(When compared to self-supporting loan option)	
 Delivers on strategic priorities. 		
Avoids possible negative perceptions of Shire increasing debt.		

While this approach is a valid option, the reality of limited LGGS Capital Grant funding pool, and requests for large sums of funding over condensed periods, is less likely to produce a positive grant assessment, as history has shown.

IMPLICATIONS TO CONSIDER

Consultative:

Engagement between the Shire and DFES has informed this report.

This item was introduced to Councillors at the 06 December 2023 Concept Forum.

Strategic:

Advocacy for funding for the Bejoording Fire Station project forms Objective 4.3.1 of the Shire of Toodyay *Plan for the Future 2023-2034* in the current financial year.

Replacement of the existing Bejoording Fire Station forms Objective 4.3.2 of the Shire of Toodyay *Plan for the Future 2023-2034* in the current financial year.

Policy related:

There are no policy related issues relating to the recommendation in this report.

Financial:

Shire Contribution

Like many grants, LGGS Capital Grants have required contributions from the applicant. In the case of LGGS Capital Grants, this is not a percentage, but eligibility of specific elements of the projects. LGGS Capital Grants do not cover for example, retaining works, connections to utilities, vehicle bays beyond current LGGS funded appliances or carparking/driveways.

These costs need to be considered and covered by the Shire over a projected project timeline of two financial years. A potential funding source for the Shire's contribution is the asset development reserve. This will need to be decided as part of the annual budget process.

The total estimated cost of the project is \$922,591, with a breakdown as follows;

Item	Budget
Costs that the Shire is responsible for (see table below for a detailed breakdown)	\$225,592
Costs that DFES are responsible for	\$696,999
Total	\$922,591

A breakdown of the estimated costs that the Shire is responsible for is as follows:

Item	Estimate Value	FY Timing
Site Works (Earthworks)	\$92,000	2025/26
Retaining Wall Allowance	\$28,000	2025/26
Second Vehicle Bay	\$43,360	2026/27
Power Alignment (to Community Group Shed)	\$7,232	2026/27
Carpark/Driveway Reinstatement	\$55,000	2026/27
Total	\$225,592	

Self-Supporting Loan - Projected Borrowings

Should the shire be successful for a Self-Supporting loan funded project, the following table estimates the shire's total borrowings.

	Estimated Borrowings		
	Not including the project	Including the Project	Amount Added to the Shires Borrowings
24/25 year	\$4.60m	\$4.60m	Nil

	Estimated Borrowings		
	Not including the project	Including the Project	Amount Added to the Shires Borrowings
25/26 year	\$4.31m	\$4.61m	\$300,000 (Estimated portion of LGGS costs in FY to be drawn down in a self supporting loan)
26/27 year	\$4.03m	\$4.73m	\$400,000 (Estimated portion of LGGS costs in FY to be drawn down in a self supporting loan)

Assumptions:

- Principal loan repayments of \$287,000 per annum.
- Project commencement in 2025/26 financial year.

Legal and Statutory:

The Shire of Toodyay has a responsibility to provide of a safe workplace for its employees and volunteers under the *Work Health and Safety (WHS) Act 2020*. The current Bejoording BFB facility has identified WHS issues. Provision of a new fit for purpose facility will remove these issues and reduce liability exposure to the organisation.

Examples of identified WHS issues include:

- No training room facility (training is the most effective tool for ensuring safety during fire operations).
- No management of diesel particulate matter contaminating food preparation areas.
- No shower facilities for post incident decontamination for personnel.
- Non-compliant plumbing (gas and water).
- Heavy manual doors with pinch points.
- Difficulty/inability to meet WHS responsibilities and ensure security of assets/radio networks given current dual usage with community group.

Risk related:

There is a risk that failure to support this project designed to improve health and safety of its personnel, could result in serious illness or injury resulting and/or result in financial or compliance penalties to the Shire.

Consequence: Catastrophic (5)

Likelihood: Unlikely (2) Calculated Risk: High (10)

There is a risk that failure to provide fit for purpose facilities for Shire personnel results in a loss of engagement of current and future potential volunteers resulting in service interruption to the community.

Consequence: Catastrophic (5)

Likelihood: Possible (3) Calculated Risk: High (15)

There is a risk that failure to obtain a Self-Supporting Loan from WATC for could result in the loss of grant/project (if endorsed by DFES) resulting in reputational damage to the Shire.

Consequence: Moderate (3) Likelihood: Moderate (3) Calculated Risk: Moderate (9)

Workforce related:

The endorsement of the Officer's recommendation in this report will have no notable negative impacts on workforce resources.

Indirectly, a successful grant application outcome will result in an actual, sizable, project which will affect officers' normal duties while delivering the project.

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM032/02/25

MOVED Cr M Dival
SECONDED Cr C Duri

That Council authorises the CEO to submit a Self-Supporting Loan LGGS Capital Grant funding application for 2025/26 and include such an arrangement for consideration as part of the 2025/26 budget process.

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 5/1

9.5.2 Road Upgrade Criteria Policy

Date of Report: 30 October 2024

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: V Crispe – Executive Manager Infrastructure, Assets

and Services

Previously Before Council: N/A

Author's Disclosure of Interest: | Nil

Council's Role in the matter: Executive

PURPOSE OF THE REPORT

To consider the retirement of the Road Upgrade Criteria Policy (Attachment 1).

BACKGROUND

The Financial Management Review by Moore Australia in November 2023 found that some council policies might be too focused on day-to-day operations. Council policies should not dictate how operational tasks are done as that is the CEO's job.

The Auditors suggested the Shire review its policies and recommended that Officers:

- remove version control information;
- remove specific legal references from the legislation section of each policy.
- Clearly identify Shire policies and move non-policy documents to other categories (like directives, procedures, corporate documents, etc).
- Update policies to reflect Council's strategic direction and provide high level guidance for operations, especially where laws do not offer clear instructions.

COMMENTS AND DETAILS

The current Road Upgrade Criteria policy was adopted on 27 April 2022 (Attachment 1).

The current policy indicated that there was an application form that went with the policy. There is not.

The policy implied (last sentence is item 1) that Council will approve funding prior to adopting the budget which is not permitted. The policy is operational, however as it is a current Council policy a council resolution is required to retire the policy.

It is intended, with the retirement of the policy, that an operational management directive or procedure be put into place, if required, that will be managed by the Chief Executive Officer.

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IMPLICATIONS TO CONSIDER

Consultative:

Nil.

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Nil.

Financial:

Nil.

General Function:

Nil.

Legal and Statutory:

Local Government Act 1995.

Risk related:

It is Council's role to review and make changes to policies. There are compliance risks associated with not retiring the policy. This report mitigates that risk.

Workforce related:

A Shire Officer will remove the policy from the website and notify relevant personnel.

VOTING REQUIREMENTS

Absolute Majority

Cr McCormick departed Council Chambers at 7.44pm.

Cr McCormick returned to Council Chambers at 7.48pm.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM033/02/25

MOVED Cr M Dival

SECONDED Cr M McKeown

That Council retire the Road Upgrade Criteria Policy (Attachment 1).

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 5/1 BY ABSOLUTE MAJORITY

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9.5.3 Vehicle Usage Policy

Date of Report: 7 February 2025

Applicant or Proponent: Shire of Toodyay

File Reference: PCY2

Author: M Rebane – Governance Coordinator

Responsible Officer: V Crispe – Executive Manager Infrastructure, Assets

and Services

Previously Before Council: N/A

Author's Disclosure of Interest: | Nil

Council's Role in the matter: Executive

Attachments: 1. Current Vehicle Usage Policy. ⇒

PURPOSE OF THE REPORT

To consider the retirement of the Vehicle Usage Policy.

BACKGROUND

Following the Financial Management Review in November 2023 Officers have reviewed policies in terms of assessing whether a policy is required.

COMMENTS AND DETAILS

The current Vehicle Usage policy was adopted by Council in March 2020 (Attachment 1).

Private use of vehicles benefits is determined through employment contracts. These are HR related which is why the intention with retirement of it as a Council Policy is that it will become an operational management directive managed by the Chief Executive Officer.

It is recommended that this policy be retired as a Council policy.

IMPLICATIONS TO CONSIDER

Consultative:

Nil

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Nil.

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Financial:

Nil.

Legal and Statutory:

Local Government Act 1995.

s.3.1 of the Act provides that the general function of a local government is to provide for the good government of persons in its district.

Risk related:

To not retire this policy given the findings of the Financial Management Review may be considered a moderate compliance risk. This report mitigates the risks.

Workforce related:

A Shire Officer will update the website.

VOTING REQUIREMENTS

Absolute Majority

The Community Emergency Services Manager departed Council Chambers at 7.50pm.

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM034/02/25

MOVED Cr S McCormick

SECONDED Cr M Dival

That Council retires the Vehicle Usage Policy (Attachment 1).

Voted For: Crs M McKeown, M Dival, S McCormick, and J Prater

Voted Against: Crs R Madacsi and C Duri

MOTION CARRIED 4/2 BY ABSOLUTE MAJORITY

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9.6 COMMITTEE REPORTS

9.6.1 Complaints of Alleged Breach of the Code of Conduct for Members, Committee Members and Candidates Policy; and the Authorisation of a person to deal with complaints under Division 3 of the Local Government (Model Code of Conduct) Regulations 2021

Date of Report: 20 December 2024

Applicant or Proponent: Shire of Toodyay

File Reference: COF1

Author: M Rebane – Governance Coordinator

Responsible Officer: A Bowman JP – Chief Executive Officer

Previously Before Council: 18 December 2024

Author's Disclosure of Interest: Nil

Council's Role in the matter: | Executive

Attachments: 1. Current policy; ⇒

2. Revised Policy (track changed); and ⇒

3. Revised Policy. ⇒

PURPOSE OF THE REPORT

To consider:

- 1. the revised Complaints of Alleged Breach of the Code of Conduct for Members, Committee Members and Candidates Policy (**Attachment 2**); and
- 2. the authorisation of a person to deal with complaints under Division 3 of the *Local Government (Model Code of Conduct) Regulations 2021* and make a recommendation to Council.

BACKGROUND

At the December 2024 Council Meeting Council resolved:

That the meeting proceeds to the next item of business (10. Motions of which previous notice has been given) at 2.57pm in accordance with Standing Order 10.1(a) to defer this matter until Council can review the policy in accordance with the Corporate Documents Policy.

Determining policies is a specific responsibility of Council (s2.7 of the *Local Government Act 1995*), with these key strategic documents used to set high level direction on the operation of the Shire. However, the Audit and Risk Committee Charter states that the Audit and Risk Committee will assist Council in fulfilling its responsibilities in relation to the review of governance policies and complaints management.

The current policy was last adopted in April 2022 (CRN: OCM062/04/22). It was reviewed on 6 April 2024 after the findings from the Financial Management Review in Nov 2023.

On 29 October 2024, it was noted that the *Local Government Amendment Bill 2024* has incorporated amendments to the *Local Government Act 1995*. Some of these amendments include the deletion of s.5.120 which previously stated that the *CEO may designate an employee of the local government to be its complaints officer* and if one was not appointed then it would be the CEO who would be the Complaints Officer. At the time of writing this report s.5.120 still exists in the *Local Government Act 1995*.

COMMENTS AND DETAILS

The policy outlines the Shire's approach to the management of Division 3 complaints relating to alleged breaches of the behaviour requirements of the Model Code of Conduct for Council Members, Committee Members and Candidates.

The current policy meant that the Complaints Officer had to immediately refer the matter to an Investigator at a cost of almost \$5,000 per complaint. The current form does not provide information about the types of alleged breach covered under Division 3. It is necessary to amend the form to ensure it does list the types of alleged breach.

The policy was reviewed (**Attachment 2 – with track changes**) to identify for both complainants and respondents how to make a complaint and what action would be taken to address the complaints.

Amendments to the policy were as follows:

- A review and appeal section were included;
- Parameters around what complaints are not handled as part of the policy were explained as well as confidentiality and privacy of the complaints;
- Training, record keeping, compliance and review and implementation of the policy were included as a means to introduce internal controls in the process;
- Responsibilities have been included in the policy; and
- Information on managing non-compliance and review has been included.

This revised policy is a transparent procedure for handling breaches, ensuring that all parties understand the process and feel it is fair. This includes how investigations are conducted and what a complaint is and is not.

Councillors experiencing any stress associated with either having to raise an issue or being requested to respond to an alleged breach can access the Shire's Counselling services through TELUS Health EAP (Employee Assistance Program: Contact No. 1800 959 416).

A Complaints Officer, as prescribed by section 5.120 of the *Local Government Act 1995* is required to be appointed by the local government to deal with the range of complaints described under Part 5, Division 9 'Conduct' – which includes minor breach complaints and serious breach complaints, where applicable.

Currently under s.5.120, the Complaints Officer is the CEO, or an employee of the local government, if the CEO designates this function. This will change once the *Local Government Amendment Bill 2024* is passed.

The authorisation of a person to deal with complaints under Division 3 of the *Local Government (Model Code of Conduct) Regulations 2021* pursuant to regulation 11(3) is separate and distinct from the person currently appointed under section 5.120 of the Act.

The Department of Local Government, Sport, and Cultural Industries publishes a guideline on their website in relation to the Model Code of Conduct Regulations (**Attachment 4**)

Our current policy says that once the complaint is made then the Complaints Officer is to engage a consultant. As the Shire President, an Elected Member, cannot do that, it was clear that this was an anomaly with the current policy.

In terms of who to appoint as the person who will act as Council's delegate to handle complaints, it is being recommended that the Chief Executive Officer be the person nominated by Council and that the CEO authorise other Officers or engage a consultant if they feel compelled to do so in accordance with the revised policy.

In addition, there are costs associated with engagement of a consultant which can mount up if left unchecked which is why with the review of the policy, it is now recommended that a Consultant be at the discretion of the Complaints Officer handling and assessing the complaint rather than the only option being to engage a consultant.

The revision of the policy will mean that proposed complaints will be handled more efficiently, particularly if the Shire encourages an environment where the two parties communicate with one another prior to the submission of a formal complaint.

The Local Government Amendment Bill 2024 may not be implemented until mid-2025. When it is implemented, the changes will affect the Model Code of Conduct for Council Members, Committee Members and Candidates. Until that occurs it is recommended that the revised policy (Attachment 3) be adopted.

The adoption of the revised policy will enhance the Shire's reputation by demonstrating a commitment to ethical behaviours and good governance.

IMPLICATIONS TO CONSIDER

Consultative:

Councillors were requested by the CEO to make comments in regard to the revised policy. Only one Councillor responded. Some points raised were as follows:

- It can place the CEO in a tenuous position with the council who employs him/her.
- Cost while a consideration is not a sound reason to move to internal assessment. It can however, act as a deterrent against weaponising complaints.
- Definitions not being within the policy: This is unwieldy way for a policy to inform –
 definitions should be within the body of the report. Also more likely to be reviewed
 than when on a website.
- How is 'misconceived or considered trivial, frivolous or vexatious' to be established by the CEO given these are highly subjective assessments and potentially influenced by the relationship between the parties? There needs to be some form of standard or definition to support the integrity of the process.

The intent of the revised policy is to make it clear to the prospective complainants that making a complaint is seen as a last resort. The revised policy is intended for the purpose of collaboration, encouraging both parties to make an effort to resolve a perceived issue together.

It is not considered necessary to define the terms of this policy given that these terms can be looked up by the person who wishes to make the complaint in a dictionary or online. As part of an operational management practice, the method of putting in every conceivable definition of even basic terms has been done away with so as to shorten the length of a policy document, making it less cumbersome for the reader.

The revised policy will not place the CEO as Complaints Officer in a tenuous position because this policy aligns with the *Local Government (Model Code of Conduct) Regulations 2021.* The Code of Conduct that Councillors and Employees abide by speaks to behaviour, respect and the values that the Shire publishes on their website and in their Council Plan.

Mishandling complaints or perceived unfairness in the process can damage the Shire's reputation. Transparency and fairness are essential to maintain public trust which is why the revised policy is recommended to be adopted.

It is understandable that there is a perceived risk in adopting the revised policy because ensuring that the Complaints Officer and investigators are impartial is critical. Any perceived or actual bias can undermine the integrity of the process however the current policy is not sustainable from a financial point of view in the long-term.

The revised policy is recommended because it will ensure that all complaints are handled in a transparent and accountable manner, which can build trust within the community and among council members. The policy also:

- clearly outlines the consequences of breaches and provides a structured process for addressing them;
- promotes higher standards of behaviour among council members, committee members, and candidates;
- aims to treat all complaints fairly and equitably, ensuring that everyone is subject to the same standards and processes;
- provides mechanisms for resolving conflicts, such as mediation and informal resolution, which can help address issues before they escalate.

Strategic:

Shire of Toodyay Council Plan 2023-2033

Outcome 9. Responsible and effective leadership and governance.

9.1. Provide strong, clear, and accountable leadership.

Policy related:

Alleged Breach of the Code of Conduct for Council Members, Committee Members and Candidates

Community Complaints Policy

Financial:

There are financial implications with the adoption of the revised policy. If an Independent Investigator is engaged, it costs **approximately \$4,000-\$5,000** for **each complaint**. Currently the budget for complaints is in the municipal budget by using legal expenses expenditure. Adoption of the revised policy will result in the complaints being handled by the Complaints Officer and only as a last resort, using an independent Investigator. It is intended too through the revision of the policy that two parties involved in the compliant meet with one another to discuss the complaint so that the matter can be resolved through the method of care and confrontation as perceptions between two parties can be different in absence of the facts pertaining to a matter.

General Function:

Code of Conduct for Council Members, Committee Members, and Candidates

Legal and Statutory:

Local Government Act 1995

An adopted code of conduct, of a local government, means the code of conduct for Members, Committee Members and Candidates adopted by the local government under section 5.104 within 3 months after the day on which regulations prescribing the model code come into operation.

Local Government (Model Code of Conduct) Regulations 2021.

Complaints are to be made in writing in a form approved by the local government.

Risk related:

The Local Government Amendment Bill 2024 may not be implemented until mid-2025. The risk in adopting the revised policy now and authorising the Chief Executive Officer to deal with complaints under Division 3 of the Local Government (Model Code of Conduct) Regulations 2021 (Model Code of Conduct) as per regulation 11 (3) is low (4).

The financial costs associated with engaging a Consultant to undertake the process are from ratepayer funds so from a reputational perspective, the public would support the Shire choosing to engage a Consultant as a last resort rather than the only option.

This report mitigates that risk.

Workforce related:

Once Council endorses both recommendations made a Shire Officer will update the website and distribute the revised policy list to councillors and staff via email as well as keep abreast of any further legislative changes, at which time, consultation with WALGA will occur.

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM035/02/25

MOVED Cr S McCormick

SECONDED Cr M Dival

That Council:

- 1. adopts the revised Complaints of Alleged Breach of the Code of Conduct for Members, Committee Members and Candidates Policy (**Attachment 3**);
- 2. approves the form attached to the revised policy included in **Attachment 3**; and
- 3. requests the Chief Executive Officer make any necessary minor typographical amendments to the policy, prior to publication.

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 5/1

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM036/02/25

MOVED Cr J Prater SECONDED Cr M Dival

That Council authorises the Chief Executive Officer to deal with complaints under Division 3 of the *Local Government (Model Code of Conduct) Regulations 2021* (Model Code of Conduct) as per regulation 11 (3).

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Cr R Madacsi

MOTION CARRIED 5/1

10 MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

Nil.

11 NOTICES OF MOTION GIVEN AT THE MEETING FOR CONSIDERATION AT NEXT MEETING

Nil.

12 QUESTIONS OF MEMBERS OF WHICH DUE NOTICE HAS BEEN GIVEN

12.1 Questions from Cr Madacsi

This memorandum is notice, in accordance with Section 6.1(1) of the Shire of Toodyay Standing Orders of questions I wish Council to consider at the 27 February 2025 OCM:

Question 1

Has a multi-year funding application for a Local Government Grant Scheme Capital Grant, been submitted as per resolution OCM059/02/24 as part of the 2024-2025 budget process?

Response

Yes. A 2024/2025 application LGGS Capital Grant was made however this was not approved by DFES. Supporting documentation was submitted as part of the 2024-2025 Shire Budget process.

Question 2

Were the Fuel Reduction and Fire Access Track Works undertaken as tendered and checked to be of good standard and were they within budget as per resolution OCM100/03/24? Are there any works not undertaken and if so, what is the financial arrangement to meet the change to the tender?

Response

Of the 60 treatments covered by the Mitigation Activity Fund 2023/24 Round 2 tender 58 were completed.

The two uncompleted treatments consisted of:

- 1 x Treatment which was duplicated in error;
- 1 x Planned burn which did not proceed due to unfavourable seasonal conditions (this treatment is now approved in the 2024/25 Round 2 program)

Two substitute treatments were completed in lieu of the two initially planned treatments which did not go ahead.

The entire program was completed within budget.

Question 3

Given the Toodyay Arts committee's Labor election donation is being used to upgrade the Memorial Hall and include art panels and display lighting for Toodyay Arts displays, how far has the restoration progressed and will the time frame to acquit be achieved to retain the donation?

Response

No progress to date due to the funding not being adequate to address the scope of works.

Question 4

Has the Fire Station Schedule of Preventative Maintenance been adhered to and if not please explain what work is outstanding?

Response

There was previously no preventative maintenance schedule in place until the Facility Maintenance Schedule was provided to the Bush Fire Advisory Committee in November 2024.

The schedule has three items/s tasks listed for Jan/Feb (Pest Control, Water Filters & Generator servicing). Generator servicing has been undertaken to date. Executive Manager Infrastructure Assets and Services is working to implement other items on the plan.

Question 5

What is the total cost to the shire of the racecourse repairs, including staff wages?

Response

Nil except replacement of roof as previously rep9orted to Council.

Question 6

Please explain the current operational model and staffing being used to manage the Toodyay Recreation Centre at the pavilion and aquatic centre.

Response

Short term contract with Contract Aquatic Services (CAS) which ends early May 2025 to manage the swimming pool. Recreation Centre/Pavilion is being managed in-house by the community development team. With the pool, the staff (swim teacher, duty managers/lifeguards) are all Shire employees and the pool manager is contracted by CAS.

Question 7

What is the status and timeframe of the Slaughterhouse Bridge repairs and has progress been made on the outstanding costs to repair?

Response

The Shire of Toodyay submitted an application for funding to complete repairs on the superstructure and substructure of the bridge 4085 in 2022.

An inspection conducted by Main Roads WA identified that the condition of the bridge was far more deteriorated than originally believed. After discussions with Main Roads, the Shire has been advised that the bridge would require replacement.

The Shire was notified by Anthony Humphries – Main Roads WA, in March 2023 that the bridge would require replacement with an outline of some forward planning and bridge replacement in the 2025/2026. The Shire were advised to return any funding or seek permission to allocate the funding to arrange a detailed design. The bridge would need to be funding by the Shire with limited if any funding from MRWA.

Question 8

Given the funded North Street roadworks was scheduled in the 2023-24, then 2024- 25 budget, when was the funding received and when are works to occur? If a delay exists, what is it and is the funding at risk or has it been reallocated?

Response

Funding was initially planned for 23/24, however, the grant agreement was not executed in July 2024 (following delay by the funding agency). Design and environmental assessments are currently being undertaken.

13 NEW BUSINESS OF AN URGENT NATURE INTRODUCED BY DECISION OF MEETING

13.1 MEMBERS

Nil.

13.2 EMPLOYEES

Nil.

14 CONFIDENTIAL BUSINESS

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM037/02/25

MOVED Cr M McKeown

SECONDED Cr M Dival

That Council considers the confidential report(s) listed below in a meeting closed to the public in accordance with Section 5.23(2) of the Local Government Act 1995 at 8.18pm.:

14.1 Code of Conduct Complaint 1

This matter is considered to be confidential under Section 5.23(2) - (b) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with the personal affairs of any person

14.2 Code of Conduct Complaint 2

This matter is considered to be confidential under Section 5.23(2) - (b) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with the personal affairs of any person

14.3 Code of Conduct Complaint 3

This matter is considered to be confidential under Section 5.23(2) - (b) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with the personal affairs of any person

14.4 Notice of Motion from Cr Madacsi

This matter is considered to be confidential under Section 5.23(2) - (a) of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with a matter affecting an employee or employees

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, M Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

MOTION/COUNCIL RESOLUTION NO. OCM038/02/25

MOVED Cr M McKeown

SECONDED Cr J Prater

That the meeting adjourn at 8.19pm and be resumed by the Presiding Person.

Voted For: Crs R Madacsi, C Duri, S McCormick, M McKeown, M Dival and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

In accordance with Standing Orders 5.2 (3) the Presiding Member directed everyone to leave except the Members; the CEO and the minute taker as specified by the Presiding Member.

All members of the public departed the Council Chambers at 8.20 pm.

The Executive Managers departed Council Chambers at 8.20 pm.

The Presiding Member declared the meeting resume at 8.30pm.

14.1 Code of Conduct Complaint 1

Cr Madacsi departed Council Chambers at 9.05pm.

VOTING REQUIREMENTS

Simple Majority

ALTERNATE MOTION/COUNCIL RESOLUTION NO. OCM039/02/25

MOVED Cr M Dival
SECONDED Cr J Prater

That Council:

- receives the Investigator's Report and attachments (Confidential Attachments 1 to 18); and
- 2. dismisses the complaint; and
- 3. expresses concern with the process of the investigation.

Voted For: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 5/0

In accordance with regulation 11(da) of the Local Government (Administration) Regulations 1996 Council's reason for keeping Points 1 and 2 of the Officer's Recommendation and adding a Point 3 as part of an alternate motion was due to there being a general concern with the process of the investigation.

14.2 Code of Conduct Complaint 2

Cr Madacsi returned to Council Chambers at 9.10pm.

Cr Dival departed Council Chambers at 9.20pm and returned to Council Chambers at 9.21pm.

VOTING REQUIREMENTS

Simple Majority

ALTERNATE MOTION/COUNCIL RESOLUTION NO. OCM040/02/25

MOVED Cr M Dival
SECONDED Cr J Prater

That Council:

- 1. receives the Investigator's Report (Confidential Attachment 1-6); and
- 2. dismisses the complaint.

<u>Voted For:</u> Crs M McKeown, M Dival and J Prater Voted Against: Crs R Madacsi, C Duri and S McCormick

VOTES EQUALLY DIVIDED 3/3

In accordance with 5.21(3) of the Local Government Act 1995, the Presiding Member cast a second vote 'for' the motion and declared the **Alternate Motion Carried**.

In accordance with regulation 11(da) of the Local Government (Administration) Regulations 1996 Council's reason for changing Point 2 of the Officer's Recommendation by way of accepting an alternate motion was due to the respondent having not received training on the Code of Conduct.

14.3 Code of Conduct Complaint 3

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM041/02/25

MOVED Cr R Madacsi
SECONDED Cr M Dival

That Council:

1. receives the Investigator's Report (Confidential Attachment 1-7); and

2. dismisses the complaint.

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

14.4 Notice of Motion from Cr Madacsi/

VOTING REQUIREMENTS

Simple Majority

OFFICER'S RECOMMENDATION/COUNCIL RESOLUTION NO. OCM042/02/25

MOVED Cr S McCormick
SECONDED Cr R Madacsi

That Council, in accordance with clause 16 of the *Local Government (Administration)* Regulations 1996 Schedule 2:

- 1. develop the process by which the CEO's performance will be reviewed through a workshop; and
- 2. consider the frequency of the CEO's performance reviews; and
- 3. present the process and frequency of the CEO's performance reviews to the March 2025 Ordinary Council Meeting for endorsement.

Voted For: Cr R Madacsi

Voted Against: Crs M McKeown, M Dival, C Duri, S McCormick, and J Prater

MOTION LOST 1/5

MOTION/COUNCIL RESOLUTION NO. OCM043/02/25

MOVED Cr M Dival

SECONDED Cr M McKeown

That Council move from behind closed doors at 9.40pm.

Voted For: Crs M McKeown, M Dival, R Madacsi, C Duri, S McCormick, and J Prater

Voted Against: Nil

MOTION CARRIED 6/0

The Council Chambers were re-opened at 9.40pm.

In accordance with Standing Order 5.2(7), the Presiding Member read aloud Resolutions OCM039/02/25 to OCM042/02/25 for the benefit of members of the public:

15 NEXT MEETINGS

Next Meetings	Date and Time
Audit & Risk Committee Meeting	6 March 2025 at 5.30pm
Agenda Forum (Briefing)	20 March 2025 at 5.30pm
Ordinary Council Meeting	27 March 2025 at 5.30pm

16 CLOSURE OF MEETING

The Shire President declared the meeting closed at 9.46pm.